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**DATE:** Monday, July 11, 2022  
**TIME:** 6:30 p.m.  
**PLACE:** 400 S. Vine Street, Urbana, IL 61801

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The City Council of the City of Urbana, Illinois, met in regular session Monday, July 11, 2022, at 6:30 p.m.

**ELECTED OFFICIALS PHYSICALLY PRESENT:** Diane Wolfe Marlin, Mayor; Phyllis Clark, City Clerk; CM Maryalice Wu, CM Christopher Evans, CM Shirese Hursey, CM Chaundra Bishop, CM Jaya Kolisetty, CM Grace Wilken, CM James Quisenberry

**ELECTED OFFICIALS ABSENT:** None

**STAFF PRESENT:** Bourema Ouedraogo, Kevin Garcia, Carol Mitten, Dave Wesner, Rich Surles, Tim Cowan, Sheila Dodd, Kat Trotter

**OTHERS PRESENT:** Carrie Vogues, Champaign County Jail Superintendent; Dustin Heuerman, Champaign County Sheriff; Darlene Kloeppe, Champaign County Executive; Kevin Modglin; Kerry Clish, Octapharma Plasma Incorporated; Jenny Park, Octapharam Plasma Incorporated;

#### 1. Call to Order and Roll Call

With a quorum present, Chair Mayor Marlin called the meeting of the Urbana City Council to order at 6:30 p.m.

#### 2. APPROVAL OF MINUTES OF PREVIOUS MEETING

June 27, 2022 Public Hearing and Regular Meeting minutes.  
Motion to approve by CM Kolisetty and seconded by CM Bishop.  
Voice vote:  
**AYE:** Wu, Evans, Hursey, Kolisetty, Bishop, Wilken, Quisenberry  
**NAY:** None

#### 3. ADDITIONS TO THE AGENDA

None

#### 4. PRESENTATIONS AND PUBLIC INPUT

##### a. Public Input

*Carrie Vogues* the Champaign County Jail Superintendent shared reasons that the passage of the special use permit for the consolidation of the jails is important. Vogues provided information about the jail occupants and the safety concerns present with existing facilities. *Jen Straub* a member of the Champaign County Board shared support for the passage of the special use permit for the jail consolidation as the County has met the requirements of a special use permit. *Sarah Nixon* expressed concerns about exploitation of residents by the plasma donation center in Urbana. Shared concerns about the health and safety risks associated with plasma extraction. Asked Council to consider negative impact of plasma centers. *Dennis Roberts* spoke in support of the passage of the special use permit for the jail consolidation. *CM Wilken read a written statement from Allan Max Axelrod., see attached.*

*CM Bishop read a written statement from Julie Watkins, see attached. CM Hursey read a written statement from Paul Debovec, see attached. CM Evans read a written statement from Brandi McCoy, see attached. CM Quisenberry read a written statement from Peggy Patten, see attached. CM Quisenberry asked that written input from Claudia Lenhoff and County Officials be included in the record, see attached.*

#### **b. Quarterly Update of Mayor/Council Goals – Exec**

Presented by City Administrator Carol Mitten. Mitten explained the chart included in the packet that detailing the updates towards the strategic goals. There are six items listed in the chart that the City expects to have addressed through ARPA funding and they anticipate progress being made towards completion within the next quarter. Announced public realm study beginning on July 18. Questions and discussion ensued.

### **5. COUNCIL INPUT AND COMMUNICATIONS**

*CM Wu* shared that unless the public directs the Council to read aloud, emails expressing opinion are not. *Wu* shared that she did receive five emails in support of approving the special use permit for the jail. *CM Wilken* confirmed that understanding of written public input. *CM Hursey* clarified the purpose of the special use permit for the County jail. *Hursey* shared the importance of humane and safe conditions within our facilities. *CM Quisenberry* thanked everyone for coming out to the meeting and providing public input and engaging with the process. *Quisenberry* shared support for the special use permit for the jail.

### **6. UNFINISHED BUSINESS**

None.

### **7. REPORTS OF STANDING COMMITTEES**

Committee Of The Whole (Council Member James Quisenberry – Ward 7)

#### **1. CONSENT AGENDA**

None

#### **2. REGULAR AGENDA**

##### **a. Ordinance No. 2022-06-026: An Ordinance Approving a Special Use Permit (Champaign County Jail Consolidation at 502 South Lierman Avenue / Plan Case 2499-SU-22) - CD**

Presented by CM Quisenberry. Kat Trotter from the Community Development Department along with representatives from the County answered questions. Questions and discussion ensued. Motion to approve by CM Wu and seconded by CM Quisenberry. Discussion ensued.

Vote by roll call:

**AYE:** Wu, Hursey, Bishop, Quisenberry

**NAY:** Evans, Kolisetty, Wilken

**b. Ordinance No. 2022-06-023: An Ordinance Amending City Code Chapter 3, Liquor - Exec**

Presented by CM Quisenberry. Motion to approve by CM Quisenberry and seconded by CM Kolisetty.

Vote by roll call:

**AYE:** Wu, Evans, Hursey, Kolisetty, Bishop, Wilken, Quisenberry

**NAY:** None

**8. REPORTS OF SPECIAL COMMITTEES**

None.

**9. REPORTS OF OFFICERS**

**a. Discussion: Proposed Resolution Related to Police Department Spending**

**Mayor Marlin** shared that proposed resolution related to Police Department spending communication thus far has been good, hopes to have individual conversations with Council members to continue to answer questions so that the draft item brought forward captures what Council is asking for. Questions and discussion ensued.

**10. NEW BUSINESS**

**a. Ordinance No. 2022-07-029: An Ordinance Approving a Final Subdivision Plan (South Ridge IX Subdivision / Plan Case 2448-S-22) – CD**

Presented by Kat Trotter of the Community Development Department. Item approves final plat for South Ride IX Subdivision. Plan Commission voted unanimously to approve item and send to Council. Trotter shared a location map of the property and reviewed the history of the other sections of this subdivision. Questions and discussion ensued. Kevin Modglin on behalf of the applicant helped respond to questions.

Motion to approve by CM Bishop and seconded by CM Kolisetty.

Vote by roll call:

**AYE:** Wu, Evans, Hursey, Kolisetty, Bishop, Wilken, Quisenberry

**NAY:** None

**b. Ordinance No. 2022-07-030: An Ordinance Approving a Special Use Permit (Octapharma Plasma Donation Center at 220 North Broadway Avenue / Plan Case 2454-SU-22) – CD**

Presented by Kat Trotter of the Community Development Department. Item is a special use permit to allow a plasma donation center to open in the existing building at 220 North Broadway Avenue. Plan Commission forwarded item to Council with recommendation for approval with the condition of six bicycle parking places be included on the site. Trotter shared a location map of the site and explained the zoning of this property. The zoning ordinance does not currently have a plasma donation center as a defined property use but the most closely related defined use, Hospital or clinic, does require a special use permit to operate in a B4 zoned location. Kerry Clish and Jenny Park on behalf of Octapharma Plasma Incorporated helped answer questions. Questions and discussion ensued.

Motion to return item to Committee by CM Wilken and seconded by CM Kolisetty. Questions and discussion ensued.

Vote by roll call:

**AYE:** Evans, Kolisetty, Wilken

**NAY:** Wu, Hursey, Bishop, Quisenberry

Motion to approve by CM Quisenberry and seconded by CM Hursey. Discussion ensued.

CM Quisenberry withdrew motion and CM Hursey withdrew her second.

CM Wu motioned to return item to Committee and CM Kolisetty seconded. Discussion ensued.

Vote by roll call:

**AYE:** Wu, Evans, Hursey, Kolisetty, Wilken

**NAY:** Bishop, Quisenberry

### **c. Mayoral Board & Commission Appointments**

**Arts & Culture Commission – Term ending June 30, 2024**

**- Shorma “Bianca” Bailey**

**Arts & Culture Commission – Term ending June 30, 2025**

**- Alicia Rodriguez**

**Historic Preservation Commission – Term ending June 30, 2025**

**-Dennis Roberts**

**Sustainability Advisory Commission – term ending June 30, 2023**

**- Luke Westwaker**

**Tree Commission – term ending June 30, 2023**

**-Scott Dossett**

Presented by Mayor Marlin. Mayor Marlin read brief biographies of applicants.

Motion to approve by CM Quisenberry and seconded by CM Hursey. Discussion ensued.

Voice Vote:

**AYE:** Wu, Evans, Hursey, Kolisetty, Bishop, Wilken, Quisenberry

**NAY:** None

## 11. ADJOURNMENT

With no further business before the Urbana City Council Chair Marlin adjourned this meeting at 9:14 p.m.

Darcy Sandefur  
Recording Secretary

This meeting was video recorded and is viewable [on-demand HERE](#).

**Minutes approved: 07-25-2022**

## Sandefur, Darcy

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**From:** ! Wilken, Grace  
**Sent:** Sunday, July 24, 2022 7:04 PM  
**To:** Sandefur, Darcy  
**Subject:** Fw: Written public comment for City Council Tonight

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**From:** Allan Max Axelrod <[REDACTED]>  
**Sent:** Monday, July 11, 2022 6:26 PM  
**To:** ! Wilken, Grace  
**Subject:** Re: Written public comment for City Council Tonight

**\*\*\* Email From An External Source \*\*\***

Use caution when clicking on links or opening attachments.

Champaign-Urbana has organized street crime and neither the Democrats nor the Republicans are addressing it transparently with our community. This open secret is costing the lives of our youth and solutions being pursued indicate that people haven't talked to folks involved in organized street crime or studied our local organized street crime. I have talked to several involved in organized street crime, I am studying this issue, and youth will say things to community members that they absolutely never would say to police, thus limiting their awareness. Just as I have met with Mayor Deb in Champaign about homelessness to ensure that well documented and supported government agency standards were being pursued, I have remarks for the community in this regard.

Former MS-13 gang member Gerardo Lopez said in 2018 "we all know that it's important to get kids out of gangs but we forget that they aren't set up to succeed once they leave." For the past month I have commented before both city councils about housing insecurity being related to youth seeking empowerment and financial security by participating in organized street crime. This isn't an ideological statement, not a nonprofit truism, but something I have seen myself. It is also from research published over a decade ago by the Office of Justice Programs and I quote "Youth join gangs for protection, enjoyment, respect, money, or because a friend is in a gang."

A youth came to my home today after being released from jail, this isn't the first time. In the past, he conveyed to me the simple logic that most gun violence is due to street debt. Think about it for a second: if you don't have the legal system to enforce a business contract and are involved in street business you are going to use street methods to get your money, you've got no other choice if you can't afford to be philanthropic. He knows this because he participates in this business and has said that he wants to leave.

Unfortunately, Champaign-Urbana doesn't have the economic support support or security framework to make that happen. Years ago, this youth was my neighbor and I drove this youth to the library when I realized he didn't read all that well. We made a deal that I would get him snacks from the library cafe for each book he read, regardless of the reading level for the book. Almost all of that progress is lost.

Now he faces a juvenile life sentence which may put him away for 6 years. He asks for car rides from time to time, and every time he leaves the vehicle we say to each other "stay safe." Before his latest arrest, we've

talked about the difficulties in how he could get out and the community doesn't have the support needed to make that happen. His life and well-being would be under threat if he left his current street business relationship.

A component of racism is that people have separated how gangs 100 years ago operate and how they do today. It is near-identical with elements of it sometimes surfacing on social media. Impoverished kids are offered money and esteem to participate in a gang. They are usually delivering products that they are also provided which has them dependent if not outright addicted to those very products. The pay nowadays perversely is less than the minimum wage, but they are recruited before they are legally allowed to work.

Our underfunded social services and insufficient wages are to blame. You don't see youth from wealthy families getting involved in gangs nearly as often as youth from impoverished and struggling families. That is a clear sign that this is a monetary issue that organized street crime is exploiting. I have no love for the "managerial class" within our organized street crime, and they have our community members under their thumb.

The former MS-13 gang member Gerardo Lopez said "70 percent of kids who try to leave a gang but don't have another support system in place fail, 70 percent. I realized that the only way to succeed to in getting kids out of gangs and keeping kids out of gangs is to create an environment to support them every step of the way."

As always, there is public government-funded information on how to meaningfully address the problem, in this case organized street crime. The information is provided from the Office of Justice Programs' National Gang Center as well as the Office of Juvenile Justice and Delinquency Prevention. They have dedicated resources on group violence intervention. To date, they have 82 programs rated by their efficacy as well as the appropriate age ranges.

While many of the programs presume that one can find gainful employment or prevent people from participating by focusing on non-economic means, the economic component requires further emphasis. Think about what it would take for one to accept retaliation including beatings, death threats or hits called on them, coupled with social alienation if they manage to survive.

That is why most trying to leave organized street crime fail. It is too much without programs specifically addressing the safety, economic, wellness and social components to name a few but especially the economic one. Such funds are not unique or extreme. Central Illinois does a version of this with landlords in Springfield via their landlord risk mitigation fund. This is to help end chronic homelessness, we need to consider a risk mitigation fund for exiting organized street crime in addition to the programs provided from the Office of Justice Programs.

Lastly, the mother of this youth has been housing insecure for years. We can get her housed by raising \$1750 by July 20th. I hope the Angel Donor Fund from the Township will help, the mother says that it is out of money and that is very frustrating if true. Regardless, please reach out to me if you are willing to donate to her cashapp which is \$prettybitClarissa1 to make that happen. I wanted to come to city council with a sign showing the cashapp handle however I have to isolate wherever possible due to my recent covid exposure.

Thank you for your labor, and stay safe.

## Sandefur, Darcy

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**From:** Julie Watkins <>  
**Sent:** Monday, July 11, 2022 1:11 PM  
**To:** !City Council  
**Subject:** Please read this email during public input at today's Urbana City Council Meeting

**\*\*\* Email From An External Source \*\*\***

Use caution when clicking on links or opening attachments.

Julie Watkins from Ward 5. Please read this public input at tonight's Council.

I want to thank Chaundra Bishop for asking for a Town Hall about the Jail question. I am distressed there is no consensus and the issue wasn't kept in committee. If there isn't a consensus, I think that's a sign that people who are resisting it don't think it will help, and there are other needs being unmet. Yes, there are increase arrests. I don't think we can arrest ourselves out of an economic problem. Lots of people have said that the jobs situation, people unable to make rent, and people evicted, are all affecting how many people are getting arrested. I think it would be cheaper to keep a family in a home with rent help than have people arrested when their lives go crazy and some in their family react in a way that results in arrest. The most safe neighborhoods have the most services, housing security, and jobs that pay enough.

The jail is going to be a long process. I think the city and the county and everyone else involved needs to do the work that needs to be done to get consensus. Explaining how the procedure was followed doesn't address why people are upset, and I think that will make government people's jobs harder down the line when public trust is damaged.

There were sporadic audio problems in the livestream last week. When I was listening I was hearing what sounded like contradictions: The sheriff said he couldn't refuse when people are remanded, but he can't force whoever it is to take the people where they should be if they are unfit for trial. There are obviously gray areas he can pursue. He passed the buck to the courts. Maybe UPD is also contributing by how many they arrest.

To Urbana residents who are struggling, or people like me who know my neighbors are struggling, it's upsetting to know that the area governments are spending so much on police and courts and jails. Because I know County and City and Township all talk to each other and work with each other, this is everyone's problem. Making a speech about "policy" and "not the City's job" when there isn't a local consensus makes two bad impressions. 1. Someone is passing the buck. 2. The system is designed this way to spread the blame for controversial decisions. You are making your jobs harder by not doing everything you can to get consensus. And **that includes consensus between council members** when some of those council members can point to research that shows the carceral approach doesn't achieve its stated goals. Families in distress is an increase arrest risk and an increased covid risk.

Please do what you need to get consensus and do stuff that actually works, that actually achieves your goals.

Thank you for your consideration of this matter.  
Julie Watkins



## Clark, Phyllis

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**From:** Paul Debevec [REDACTED]  
**Sent:** Sunday, July 10, 2022 3:48 PM  
**To:** !City Council  
**Subject:** special use permit for jail improvement by the numbers

**\*\*\* Email From An External Source \*\*\***

Use caution when clicking on links or opening attachments.

Dear Urbana City Council,

special use permit for jail improvement by the numbers

270: section of Illinois statutes that places the responsibility for a jail with the county.

11: number of years between 2011 National Institutes of Correction report which found Champaign County downtown jail conditions “deplorable” and closure of the downtown jail.

58,329: number of votes in Champaign County 2016 referendum against sales tax increase to fund general county building maintenance, one-quarter of which to be directed to jail improvements.

11: number who spoke to County Board on November 11, 2018 in opposition to 20M\$ consolidation plan out of a population of 209,448.

9: number who spoke to County Board on October 24, 2019 in opposition to 2019 47M\$ consolidation plan out of a population of 209,922.

3: number of County Board Jail Facilities committee meetings in the fall, 2021 which allowed public input.

4: number of individuals who addressed County Board Jail Facilities committee in their fall, 2021 meetings.

11: number who spoke to County Board on November 18, 2021 in opposition to 2021 20M\$ consolidation plan out of an estimated population of 205,943.

45: estimated number of county board members who have served on jail policy committees.

313: capacity of downtown (before closure) and satellite jails.

216: capacity of planned satellite facility.

\$2,000,000: cost in 2022 for Champaign County to house jail inmates in other counties.

\$2,000,000: estimated cost in 2023 for Champaign County to house jail inmates in other counties.

1: number of County Board members who voted on November 18, 2021 to oppose satellite jail update.

0: number of Urbana Plan Commission votes on June 9, 2022 against special use permit satellite jail update.

0: number of Urbana council members with the authority to make County Jail policy.

Regards, Paul Debevec

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[Redacted text block]

**Clark, Phyllis**

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**From:** Brandi MV McCoy [REDACTED]  
**Sent:** Monday, July 11, 2022 6:16 PM  
**To:** !City Council  
**Subject:** Public Comment 7-11-22 \*Please read aloud\*

**\*\*\* Email From An External Source \*\*\***

Use caution when clicking on links or opening attachments.

Good evening,

Public documents state that a public hearing was held by the Urbana Planning commission about the expansion of the satellite jail in Urbana.

I live within 5 minutes of the proposed expansion and received no notice of such a public hearing. 13 households allegedly received mailers about the topic, but surely more than just 13 households will be impacted. There was no public input on this issue at the public hearing, which for such a significant proposal seems deplorable. I believe the lack of participation is due to a lack of notification, awareness, and understanding rather than a lack of objection or a lack of caring by Urbana residents.

I urge the council to table this issue until more information has been provided to the public and council members so that a truly educated decision can be made.

Thank you,

Brandi MV McCoy  
Urbana resident

**Clark, Phyllis**

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**From:** Peggy Patten <m[REDACTED]>  
**Sent:** Sunday, July 10, 2022 5:29 PM  
**To:** !City Council  
**Subject:** County Jail permit vote

**\*\*\* Email From An External Source \*\*\***

Use caution when clicking on links or opening attachments.

Hello

From what I understand the proposed jail addition meets the legal requirements that govern issuance of a permit. While I have long had serious reservations about jail expansion in our community (& nation) for years, I had the opportunity to share that view with our County Board during the many years' process they took to consider the issue. The responsibility of deciding the future of the County jail rests with the County Board. I believe they took time in making a decision with opportunities for public input along the way. The Urbana City Council should not undermine that effort by holding up the issuance of a permit, basically an "end run" of the process. If the roles were reversed & another public body attempted to interfere with a policy decision made by the Urbana City Council after long deliberation we would consider it unfair practice.

Please vote to issue the permit at your upcoming meeting & continue the critical work of mental health supports, poverty prevention programs & criminal justice reform that will make our jails obsolete.

Thank you for your service.

Peggy Patten  
[REDACTED]

## Clark, Phyllis

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**From:** Claudia Lennhoff <[REDACTED]>  
**Sent:** Monday, July 11, 2022 2:44 PM  
**To:** !City Council  
**Subject:** PUBLIC INPUT - Monday, July 11, 2022 - Special Use Permit for Co. Jail Renovation - Additional comments

**\*\*\* Email From An External Source \*\*\***  
Use caution when clicking on links or opening attachments.

Dear Urbana City Council Members,

After reviewing the discussion from last week, and after hearing from some City Council members, I wanted to address a few other issues regarding the proposed jail renovation.

**Champaign County Health Care Consumers (CCHCC) does support the granting of a Special Use Permit for the purposes of the jail renovation.** We firmly believe that our community must renovate the jail for the purposes of: creating cells and space that allow for greater separation of inmates that might be "enemies"; creating a medical unit where more care can be delivered and patients can be better monitored; creating more programming space so that inmates staying in the jail for longer periods can have access to a bigger range of programs (as they have requested); creating more space that will allow for greater safety for inmates, staff, outside agencies' personnel, and for mitigation efforts needed for situations like covid. Also, last but certainly not least, creating more space and having some single occupancy cells is in the best interest of the inmates' human rights (more on that further below).

**Champaign County is on track to spend over \$2 million** this year for housing our jail inmates in Kankakee and Springfield. This practice will soon add up to the cost of doing the proposed jail renovations. And sending people away from their home county *does* make it harder on them - it is harder for them to see and communicate with their family members and their legal counsel, creating greater stress and frustration during their incarceration. It would be better for those funds to be used locally, and toward improving the jail with the proposed renovation. It is not fair to those individuals being sent out of this community that we have to do this - and all because this community has kicked the can down the road for many years, avoiding the closure of the abysmal downtown jail - and with the knowledge that space was not adequate at the Satellite Jail.

**How might the new "bail reform" law affect the census in the Champaign County Jail?** While it is a little challenging to predict, this has been an issue of discussion and research at the Champaign County Reentry Council (which I co-chair).

What people tend to forget about the end of cash bail is that people will *still* be held in custody, and those who are held in custody will not have the ability to post money to be released. **People rarely discuss this part of the new law, but the new law created a list of detainable offenses.** Those offenses include non-probationable forcible felonies like residential burglary or carjacking or serious aggravated battery, stalking, domestic battery, certain gun charges, sex offenses, and other offenses where the defendant has a high likelihood of wilful flight or is a threat to others. Other offenses, like property crimes, criminal damage or criminal trespass, lower level drug offenses, and traffic offenses, will not be detainable, and those folks *will* benefit from the end of cash bail. However, our community is doing our best to ensure that we are detaining people charged with serious offenses and not detaining those with lower level charges. This is a result of years of work to change arrest/booking practices, and also the result of changes made during the pandemic in order to keep the jail safer from covid. It

is important to understand that, currently, many times people charged with serious offenses come up with the money to be released. So when we go to a system that does not allow for release based on posting bond for those types of offenses, we may in fact see *more* people in custody, particularly in domestic violence cases. Therefore, the fact that the law which takes effect on January 1 has created a list of detainable offenses not subject to posting bond, could result in more people being detained in the jail, compared to who is there right now.

**Many Champaign County Jail inmates are already serving "prison" sentences inside our jail.** The jail has been more full during the pandemic in part because of the slow transfer of convicted jail inmates to IDOC facilities. People convicted and sentenced to serve in IDOC state prisons do not get transferred as quickly and as regularly as in the past, because of covid in the IDOC facilities. This means that more people are actually serving part of their prison sentences here in Champaign County, until they can be transferred. Without the space in the jail to provide programs, this time can become "dead" time and inmates who would wish to take advantage of programs for improving their lives do not really have that option because we don't have the space to improve or expand programming.

**As I mentioned last week, we at CCHCC have first hand knowledge about the conditions of the jail because we work inside the county jails** (the downtown jail just finally closed, thank goodness). Our perspective is additionally informed by years of research into best practices for service delivery from a public health perspective, as well as best practices for programs that contribute to successful reentry from incarceration - whether incarceration in a state/federal prison, or serving a sentence in the local jail.

**This community has discussed jail renovation and Reentry best practices for years.** As several people have noted, the issue of the jail renovation is not new, and in fact, it has been discussed, debated, and researched in our community for about 14 years now. There have been County Board meetings, meetings at Champaign Public Library and other venues, and even focus groups conducted inside the jail to find out what people serving sentences locally thought could be improved.

**The Bexar County, TX Model.** Years ago, this community heard from folks who developed the Bexar County, TX model for decreasing incarceration, providing services inside and outside the jail, and providing successful reentry services. San Antonio, TX is in Bexar County, and that is where I'm from. When we were studying this model, I met with the folks in Bexar County who developed their programs, and I toured their facilities. I wrote up my report and shared it with the huge coalition that was working on this here in Champaign County. At that time, Bexar Co. had just decided to try to add more services INSIDE their county jail, to help with reentry and reducing recidivism. Programming inside the jail is fundamental, but you need the space to do it.

If you want to learn more about Bexar County's Reentry efforts, you can see here:

<https://www.bexar.org/3509/Reentry-Center>

And if you want to learn more about their Reentry services inside their jail, you can see here:

<https://www.bexar.org/735/Inmate-Programs-Services-Offered-at-Jail>

**Best practices and protection of rights of inmates:** Research shows that the "gold standard" for inmate well-being/human rights, and staff safety, is to provide single cell occupancy whenever possible, as long as it complies with space requirements per cell. These are global, as well as national standards.

For example, the European Committee for the Prevention of Torture and Inhuman or Degrading Treatment or Punishment (CPT), released a living space standards report in 2015 stating that "Prisoners shall normally be

accommodated during the night in individual cells except where it is preferable for them to share sleeping accommodation."

They discuss the fact that all too often, space and financial constraints result in cells that are double or multiple occupancy that violate the space requirements needed per person. They also discuss the safety problems that can result from this - both to the inmates as well as to the correctional staff.

Additionally, a firm in Champaign published a Jail Design Guide for the Dept. of Justice in 2011. It has a chapter on Single vs. Multiple Occupancy, and how to design cells for better protection of human rights, and inmate/staff safety.

**Building standards for congregate settings change and evolve frequently, and building renovations are needed.** Congregate settings that house/shelter multitudes of people such as hospitals, nursing homes, jails/prisons are often in need of renovation as standards and best practices and use of those facilities change over time. And the renovations/construction are subject to local, state, and federal standards, laws and regulations, and guidelines. It is a complicated and intensive process. As a basis of comparison, in the health care industry, it is well known that hospital buildings often become "outdated" in 30+ years. The Satellite Jail is over 30 years old now.

**Concerns about whether the money could be better spent, including on community-based services.** We can definitely always use more services. But those services need to be in all the places where people are, when they need/want the services, and this includes inside the jail. And there will always be people going to jail, unfortunately. Yes, there are people who commit violent crimes, who maybe could benefit from services, yet choose not to take advantage of those services out in the community. You cannot force someone to get substance abuse treatment or mental health services - except through the court system. So, while we can always use more services in the community, greater services do not necessarily result in certain people not going to jail. And if someone is a big supporter of access to behavioral health services such as substance abuse treatment and mental health counseling, they should want these services to be available where the person is, when they are ready to use those services. In fact, this community has dedicated more funding to services in the last few years - through grants from the County Board as well as the Champaign County Mental Health Board. We need to bring these services to every corner of the community, and we are working on it - but that includes inside the jail, as well. This renovation/expansion will help make that possible.

Lastly, I do feel a need to say that it's important to understand that people who are violent and commit serious offenses are not necessarily mentally ill. It is unfair to people with mental health issues for us to conflate mental health and violence. In fact, people with mental health issues are more often victims than perpetrators of crimes. A person can be perfectly "sane" and still be violent. But still, if someone wants to work on improving themselves and their lives when they are incarcerated, we at CCHCC believe that the services should be there for that person. It is part of "health care for all".

I hope this information is useful.

Thank you for your time and attention.

Sincerely,

Claudia Lennhoff

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\*\*\*\*\*

Claudia Lennhoff, Executive Director  
Champaign County Health Care Consumers (CCHCC)

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

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## SHERIFF DUSTIN D. HEUERMAN CHAMPAIGN COUNTY SHERIFF'S OFFICE

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204 E. Main Street  
Urbana, Illinois 61801-2702  
(217) 384-1204

June 30, 2022

### **Dustin D. Heuerman**

*Sheriff*

ph (217) 384-1205  
fax (217) 384-3023

### **Chief Deputy**

**Shannon Barrett**

ph (217) 384-1222  
fax (217) 384-1219

### **Captain**

**Law Enforcement**

**Shane Cook**

ph (217) 384-1207  
fax (217) 384-1219

### **Captain/Jail Supt.**

**Corrections**

**Karee Voges**

ph (217) 819-3534  
fax (217) 384-1272

### **Jail Information**

ph (217) 384-1243  
fax (217) 384-1272

### **Investigations**

ph (217) 384-1213  
fax (217) 384-1219

### **Civil Process**

ph (217) 384-1204  
fax (217) 384-1219

Members of the Urbana City Council,

The purpose of this letter is to explain to you why it is important to approve the special use permit for the Champaign County jail consolidation project. I realize you do not work in the corrections environment every day like my staff and I do, so I hope providing you some insight is beneficial.

Our community has conversed for over a decade on the need to close the downtown jail because of safety and security concerns. Working closely with the Champaign County Board, we finally have a solid plan to close the downtown jail and consolidate into one facility, a plan that has been studied and approved by the County Board. This consolidation is not possible without replacing the space we are losing by closing the downtown jail and incorporating it into the Satellite jail site.


Personally, I wish we didn't need a county jail. Unfortunately, we do. My team and I work closely with local police departments to issue Notices to Appear for nonviolent offenses, when possible, to reduce the number of individuals coming to jail. My team and I also work very closely with the State's Attorney's Office to continuously evaluate who is in jail and if they might be better served out of jail. Unfortunately, for reasons out of my control, we do have inmates in our jail. Some of these inmates have mental health issues or other special needs that cannot be adequately addressed in our current facilities but whom I do not have the legal authority to release from custody.

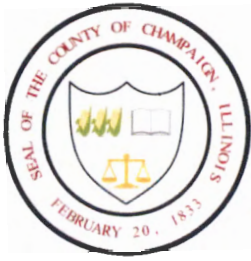
That is why this jail consolidation is so important. If we know we have inmates with special needs who are determined by the judiciary to not be safe to release back into the community, it is our obligation to provide for those inmates in the best way we can. The jail consolidation will help us do that better. It is our responsibility to keep inmates in a safe and healthy environment while remanded to my custody.

Failure to approve this special use permit for the jail consolidation plan is a failure to provide the adequate type of space needed to best meet the needs of inmates in my custody. Failure to approve this special use permit so the jail consolidation can proceed will not result in a reduction of inmates being remanded to my custody. It will only increase the number of inmates being housed out of county, something that takes them further away from positive influences like family and attorneys acting on their behalf.

In summary, I want to thank you for taking the time to read this letter. I hope it has helped you to better understand what is at stake with your decision and why this decision is so important. Regardless of how you might feel about who *should* be in jail, we have a responsibility to adequately care for those inmates who *are* in jail while we continue to work on more comprehensive solutions to our criminal justice system challenges.

Respectfully,

  
Dustin D. Heuerman  
Champaign County Sheriff



## **OFFICE OF THE CHAMPAIGN COUNTY EXECUTIVE**

1776 East Washington Street, Urbana, Illinois 61802-4581

**Darlene A. Kloepfel, County Executive**

June 30, 2022

Email to: [citycouncil@urbanaininois.us](mailto:citycouncil@urbanaininois.us)

Re: Champaign County Jail Special Use Permit Approval

Urbana City Council Members:

Champaign County is requesting a special use permit for the Champaign County Satellite Jail at the upcoming Committee of the Whole meeting, and I am writing to encourage you to confirm the recommendation of your Planning Commission to approve our permit.

Discussion about consolidating the county's two adult detention facilities has been ongoing without resolution for almost 20 years, during which time limited investments have been made in the downtown facility to keep it operational. We have reached a crisis point where the downtown jail must be demolished or fully renovated to remain safe and secure. The Sheriff is currently vacating the downtown jail and is planning to move his offices to the neighboring County Plaza, recently purchased by the county.

The county prefers to move forward with the option to consolidate jail operations in one facility.

- It is in the best interests of county residents, their families and attorneys to have adequate in-county jail housing for detainees. Currently, well over 100 detainees are being housed in other counties, which is both expensive and inconvenient for all concerned.
- It is in the best interests of the county government to consolidate the downtown and satellite facilities for efficiency, keeping operational costs as low as possible.
- It is in the best interests of Urbana's residents to free up the downtown lot for other potential uses that could stimulate economic development along Main Street.

While changes in culture and legislation may affect the number of detainees over time, the county must be prepared to house all of them. Our back up choices are either to house detainees indefinitely out of county or to renovate the downtown facility, both of which would be as costly with fewer operational and economic benefits. I hope you will agree and approve our special use permit to move forward.

Sincerely,

Darlene A. Kloepfel, MSW, MS, MCP  
Champaign County Executive