

#### CITY OF URBANA, ILLINOIS DEPARTMENT OF PUBLIC WORKS

**ENGINEERING** 

#### MEMORANDUM

TO: Mayor Laurel L. Prussing and Members of the City Council

FROM: William R. Gray, Public Works Director

Craig E. Shonkwiler, Assistant City Engineer

DATE: February 22, 2017

**RE:** Airport Road – Willow Road to Cunningham Avenue (US Route 45)

**Economic Development/TARP Agreement** 

#### INTRODUCTION

At its June 2, 2014 meeting, the City Council approved an Economic Development Program (EDP) Agreement with the Illinois Department of Transportation (IDOT) to receive up to \$1,305,902 for eligible roadway engineering, contingencies and construction costs for improvements to Airport Road from Willow Road to Cunningham Avenue (US Route 45) including improvements to the Cunningham Avenue (US Route 45)/Airport Road intersection. The local share of the project was suggested to come from Tax Increment Financing (TIF) revenues.

The City received the EDP funds as a result of the planned facility expansion of Frasca International, Inc. (Frasca) corporate manufacturing facility located on Airport Road west of US Route 45 in north Urbana.

#### Truck Access Route Program Funds

On October 7, 2014, the City was notified that IDOT approved the addition of \$83,021 in Truck Access Route Program (TARP) funding for 1.36 lane miles of Airport Road and one intersection (Cunningham Avenue/Airport Road). In order to receive the TARP funds the City designated a portion of Airport Road from Willow Road to Cunningham Avenue as a Class III Truck Route and design the pavement to accommodate 80,000 pound trucks which is currently the minimum design loading for local streets.

At its December 8, 2014 meeting, the City Council authorized the Mayor to enter into a local agency agreement with IDOT to receive an additional \$83,021 in funding. The agreement stipulated that the contract for construction work was to be awarded by January 1, 2017. The City was unable to secure the rights-of-way and award the construction contract before the January deadline. As a result, City Council is asked to approve a resolution authorizing the

Page 2

Mayor to execute an agreement with IDOT with a revised deadline of February 28, 2019, for the award of the construction contract.

Currently, rights-of-way have been obtained and the project is expected to go out for bids in March, pending Council approval of the revised resolution.

#### FISCAL IMPACTS

A budget amendment was approved in the amount of \$83,021 for receipt of the TARP funds and the increase of the previously approved EDP expense fund amount from \$1,305,902 to \$1,388,923 which will allow the City to pay and receive reimbursement from IDOT using TARP funds.

There are no additional fiscal impacts.

#### **RECOMMENDATION**

It is recommended the following be approved:

• A RESOLUTION APPROVING AND AUTHORIZING THE EXECUTION OF A LOCAL AGENCY AGREEMENT WITH THE ILLINOIS DEPARTMENT OF TRANSPORTATION (Airport Road – Willow Road to Cunningham Avenue (US Route 45))

This resolution authorizes the Mayor and City Clerk to execute and deliver the agreement (attached) on behalf of the City of Urbana.

#### RESOLUTION NO. 2017-02-011R

#### A RESOLUTION

# APPROVING AND AUTHORIZING THE EXECUTION OF A LOCAL AGENCY ECONOMIC/TARP AGREEMENT

#### WITH THE ILLINOIS DEPARTMENT OF TRANSPORTATION

(Airport Road - Willow Road to Cunningham Avenue)

WHEREAS, the City of Urbana, an Illinois municipal corporation, is a home rule entity pursuant to Article 7,  $\S$  6 of the Constitution of the State of Illinois and 65 ILCS 5/1-1-10; and

WHEREAS, Section 10 of Article VII of the Illinois Constitution of 1970 and the Illinois Intergovernmental Cooperation Act, 5 ILCS 220/1 et seq. enable the City of Urbana, Illinois to enter into agreements with the Illinois Department of Transportation; and

WHEREAS, the City of Urbana, Illinois has the authority to enter into and execute one or more agreements with other persons as is necessary to obtain engineering consulting services and construction work; and

WHEREAS, the City of Urbana and the Illinois Department of Transportation seek to enter into and execute an engineering and construction agreement which is expected to provide a certain amount of funding for engineering services and construction work necessary to improve Airport Road between Willow Road and Cunningham Avenue (U.S. Route 45), a copy of which agreement is appended to and incorporated into this resolution; and

WHEREAS, the City of Urbana is preparing to construct an 80,000 lb Truck Route using Truck Access Route Program Funds allocated to the City to aid in the cost of this project.

# NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF URBANA, ILLINOIS, AS FOLLOWS:

<u>Section 2</u>. That the Mayor of the City of Urbana, Illinois be and the same is hereby authorized to execute and deliver and the City Clerk of the City of Urbana, Illinois be and the same is hereby authorized to attest to said execution of said Agreement as so authorized and approved for and on behalf of the City of Urbana, Illinois.

PASSED by the City Council this	, day of, 2017.
	Phyllis D. Clark, City Clerk
APPROVED by the Mayor this	_ day of, 2017.
	Laurel Lunt Prussing, Mayor

Local Agency

Urbana, City of Section

13-00532-00-PV



Job Number - Construction

C-95-344-13

Job Number - Engineering

# Economic Development/TARP Agreement

P-95-310-14

This Agreement is made and entered into between the above local agency hereinafter referred to as "LA", and the State of Illinois, acting by and through its Department of Transportation, hereinafter referred to as "STATE". The STATE and LA jointly propose to improve the designated location as shown below.

		Location		- X X X X X X X X X X X X X X X X X X X	
Local Name Airport Road		Route	FAU 7190	_ Length	0.63 mi
Number of TARP Eligible Intersections 1 Lane Miles 1.36					
Termini Willow Road to 0.08 mile east of Cunningham Avenue					
			·		
Current Jurisdiction City Urbana and State					
Project Description					

Reconstruction of Airport Road with new storm sewer, curb & gutter, PCC pavement and intersection improvement with Cunningham Avenue to provide for the expansion of Frasca, Inc. and an 80,000 lb truck route.

				Div	ision of Cost								
Type of Work	<b>EDP</b> (1)		%		TARP (2)				<b>LA</b> (3)		%		Total
Participating Construction Airport Road	871,584	(	50	)	83,031	(	100	)	871,584	(	BAL	)	1,826,199
Non-Participating Construction US 45 Intersection	241,978	(	100	)		(		)		(	BAL	)	241,978
Non-Participing Construction		(		)		(		)	517,188	(	100	)	517,188
Preliminary Engineering – Airport Road	71,311	(	50	}		(		)	71,311	(	BAL	)	142,622
Prelininary Engineering - US 45 Intersection	19,799	(	100	)		(		)		(	BAL	)	19,799
Preliminary Engieering - Non- Participating		(		)		(		)	42,315	(	100	)	42,315
Construction Engineering – Airport Road	79,235	(	50	)		(		)	79,235	(	BAL	)	158,470
Construction Engineering - US 45 Intersection	21,995	(	100	)		(		)		(	BAL	)	21,995
Construction Engineering - Non- Participating		(		)		(		)	47,021	(	100	)	47,021
TOTAL	\$1,305,902				\$83,031				\$1,628,654				\$3,017,587

#### Note

- 1/ The STATE will reimburse the LA for eligible EDP construction and engineering costs of the project subject to a maximum of \$1305902.
- 2/ 80,000 lb Truck Access Road Program -There is available a lump sum amount of \$83,031 to be applied solely to construction costs.
- 3/ Any remaining balance shall be the responsibility of the LA in the event EDP and TARP funds are not sufficient to cover the project costs.

The STATE will pay the LA 95% of its share of the EDP construction costs upon the award of the construction contract and receipt of billing from the LA. The remaining 5% will be paid to the LA upon receipt of the final invoice.

Upon award of the project and request of payment from the LA, the STATE will pay the LA its share of the TARP funds.

The STATE will reimburse the LA for the STATE's share of the Preliminary and Construction Engineering on the basis of periodic billings provided said billings contain sufficient cost information and includes orders of payment by the LA.

The final invoice will reflect the incurred cost of the improvement, less previous payments, no later than one year from the date of completion of the improvement. If a final invoice is not received within one year of the completion of the improvement the most recent invoice will be considered the final invoice and the obligation of funds will be closed.

#### **Agreement Provisions**

- 1. It is mutually agreed that the PROJECT will be processed, let and constructed in accordance with Motor Fuel Tax standards, policies and procedures.
- 2. Construction of the PROJECT will utilize domestic steel as required by Section 106.01 of the current edition of the Standard Specifications for Road and Bridge Construction.
- 3. The LA will certify to the STATE that all necessary right-of-way, temporary and permanent easements, and temporary use permits have been obtained or are not required, prior to the LA advertising for bids for the PROJECT.
- 4. The PROJECT will be let and awarded by the LA upon approval of the plans and specifications by the STATE.
- 5. The LA agrees to retain jurisdiction and to maintain or cause to be maintained in a manner satisfactory to the STATE, the completed PROJECT.
- 6. Upon approval of the final plans and specifications by the STATE and the LA, the LA agrees to accept bids and award the contract for construction of the proposed improvements after receipt of a satisfactory bid and after concurrence in the award has been received from the STATE and provide, or cause to be provided, all of the initial funding necessary to complete the project subject to partial reimbursement by the STATE as hereinafter specified.
- 7. This Agreement and the covenants contained herein shall be null and void in the event the initial contract covering the construction work contemplated herein is not awarded by February 28, 2019.
- 8. The LA shall maintain, for a minimum of 3 years after the completion of the project, adequate books, records, and supporting documents to verify the amounts, recipients and uses of all disbursements of funds passing in conjunction with this Agreement. All books, records, and supporting documents related to the project shall be available for review and audit by the Auditor General and the Department; and to provide full access to all relevant materials. Failure to maintain the books, records and supporting documents required by this section shall establish a presumption in favor of the STATE for the recovery of any funds paid by the STATE under the contract of which adequate books, records, and supporting documentation are not available to support their purported disbursement.
- 9. The LA agrees to pass an ordinance/resolution clearly defining the limits of the proposed 80,000 pound truck route and identifying the truck route class. A copy of said ordinance/resolution is attached as Exhibit D. Such truck route shall be properly signed in accordance with the <u>Illinois Manual on Uniform Traffic Control Devices</u>. Cost of truck route signing is included in estimated cost of the PROJECT.
- 10. Obligations of the STATE shall cease immediately without penalty or further payment being required if, in any fiscal year, the Illinois General Assembly fails to appropriate or otherwise make available funds for the work contemplated herein.
- 11. All projects for the construction of fixed works which are financed in whole or in part with funds provided by this Agreement shall be subject to the Prevailing Wage Act (820 ILCS 130/0.01 et seq.) unless the provisions of that Act exempt its application.
- 12. The LA has entered into an economic development agreement with Frasca International Incorporated herein referred to as the "COMPANY". As required by Public Act 93-552, the COMPANY agrees to annually submit to the STATE for a period of five complete calendar years from the execution of this Agreement, a progress report of employment. All annual progress reports will be completed on-line through the Department of Commerce and Economic Opportunity. The initial Employee Reporting Form should be attached as "Exhibit B". The agreement between the LA and the COMPANY delineating the reporting requirements is attached as "Exhibit C"
- 13. It is mutually agreed that in the event of a default by the COMPANY on their commitment to create and/or retain jobs, the STATE will seek reimbursement of the Economic Development funds provided for this PROJECT from the LA. This determination to seek reimbursement will be based on an evaluation of the information reported in the annual progress report of employment required in item 12 of this Agreement. Failure to submit the required employment report will be considered default on the COMPANY's commitment.
- 14. This Agreement shall be binding upon and inure to the benefit of the parties hereto, their successors and assigns.

Local Agency	Section	
Urbana, City of	13-00532-00-PV	
Printed 2/17/2017	Page 2 of 3	BLR 05322 (Rev. 09/03/15)

#### **EXHIBITS**

Additional information and/or stipulations are hereby attached and identified below as being a part of this Agreement.

Exhibit A - Location Map

Local Agency

Urbana, City of

Exhibit B - Employee Reporting Form

Exhibit C - Local Agency/Company Agreement

Exhibit D – 80,000 lb Truck Access Resolution

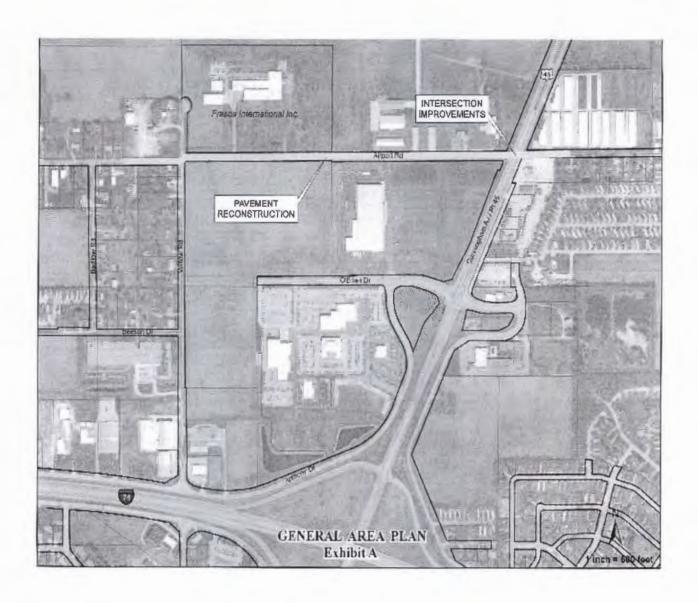
The LA further agrees, as a condition of payment, that it accepts and will comply with the applicable provisions set forth in this

PPROVED		APPROVED		
Local Agency		State of Illinois Department of Transportation		
	el Lunt Prussing			
Name of Official (Print or Type Name)		Randall S. Blankenhorn, Secretary of Transportation	Date	
	Mayor	Ву:		
Title (County Board Chairperson/Mayor/Village President/etc.)		Aaron A. Weatherholt, Deputy Director of Highways	Date	
		Omer Osman, Director of Highways/Chief Engineer	Date	
(Signature)	Date			
	ifies the agency's TIN number is acting business as a Governmental	William M. Barnes, Chief Counsel	Date	
	an APPOINTED official, a resolution	Jeff Heck, Chief Fiscal Officer (CFO)	Date	
thorizing said appointed	d official to execute this agreement is	, , ,		
thorizing said appointed				
thorizing said appointed				
thorizing said appointed				
thorizing said appointed				
thorizing said appointed				

Section

13-00532-00-PV

## **EXHIBIT A**



**LOCATION MAP** 

# Illinois Department of Transportation

#### **EXHIBIT B**

# Economic Development Program Employment Reporting - Initial Application

Date of Application 10/01/2012				
Application Tracking Number (Assigned by IDOT)				
со	MPANY INFORMATION			
Name of Company	Frasca International, Inc.			
Chief Officer or Authorized Designee	John Frasca			
Title	President & CEO			
Address	906 Airport Road Urbana, IL 61802			
Phone Number	217-344-9200			
E-mail Address (required)	jfrasca@frasca.com			
FEIN Number	37-0860218			
Standard Industrial Classification Number (SIC #)	3699			
North American Industry Classification System (NAICS)	333318 (factory) and 48811	9 (airport)		
Project Site (City and Zip Code where employees, new or retained, are to be located.)	Urbana, IL 61802			
SPC	DNSOR INFORMATION			
Sponsor (Unit of Government)	City of Urbana			
Contact Person	Elizabeth H. Tyler			
Title	Community Development	Director		
Address	City of Urbana Communit  400 South Vine Street Urbana, Illinois 61801	y Development Department		
Phone Number	217-384-2442			
Printed 10/12/12	Page 1 of 4	OPP 2100 (03/24/09)		

#### Number of Employees at the Time of Application

Job Classification	Hourly Wage Scales and/or Annual Salaries by Classification	Total Number of Positions	Permanent Full-Time	Part- Time	Temporary
administrative	\$563100.00	18	14	4	0
craft	\$426540.00	12	8	4	0
managerial	\$2304243.00	25	25	0	0
operatives	\$1278181.00	38	34	0	4
professional	\$3853651.00	67	62	3	2
sales	\$360640	5	4	1	0
technical	\$493498	11	11	0	0
labor	\$4290	2	0	1	1
	\$				
	\$				
	\$				
	\$				<u> </u>
	\$			Ĺ	
	\$				
	\$				
	\$				
	\$				
	TOTAL:	178	158	13	7

#### Number of Employees Agreed to be Created as the Result of Assistance

Job Classification	Hourly Wage Scales and/or Annual Salaries by Classification	Total Number of Positions	Permanent Full-Time	Part- Time	Temporary
administrative	\$96792.00	6	5	0	0
craft	\$66530.00	5	2	1	2
managerial	\$230000.00	3	3	0	0
operatives	\$282180.00	10	8	0	2
professional	\$923750.00	17	14	0	3
sales	\$120000.00	2	2	0	0
technical	\$307524.00	7	7	0	0
labor	\$0	0	0	0	0
	\$				
	\$				
	\$				
	\$				
	\$				
	\$				
	\$				
	\$				
	TOTAL:	50	41	1	7

Note: The employee information should be for the specific site for which IDOT assistance was received.

#### Number of Employees Agreed to be Retained as the Result of Assistance

Job Classification	Hourly Wage Scales and/or Annual Salaries by Classification	Total Number of Positions	Permanent Full-Time	Part- Time	Temporary
	\$				
	\$				
	\$				
	\$				
	\$				
	\$				
	\$				
	\$				
	\$				
	\$				
	\$				
	\$				
	\$				
	\$				
	\$				
	\$				
	TOTAL:	0	0	0	0

Note: The employee information should be for the specific site for which IDOT assistance was received.

Will the recipient's use of the Economic Development Program funding reduce employment at any site in Illinois?			
☐ Yes (if yes, explain below)	⊠ No		
Amount of Economic Development Program Funds committed to this project from IDOT	\$		
Starting Date of Assistance (Execution date of Local Intergovernmental Agreement)			

report contains no knowing misrepresent based. I further certify that, to the best of	ed designee of the recipient) verify that the information in the progress ation of material facts upon which eligibility for development assistance is f my knowledge, the recipient is in compliance with the development half of, the recipient and the Illinois Department of Transportation.
	, ,

John Francia Signature 1/7/13 Date

President

Title

Granting Body of Economic Development Program Funds:

Illinois Department of Transportation Mr. Dick Smith, Director Office of Planning and Programming 2300 South Dirksen Parkway Springfield, Illinois 62764

Please mail form to: Illinois Departm

Illinois Department of Transportation

Mr. Keith Sherman

Office of Planning and Programming, Rm. 307

2300 South Dirksen Parkway Springfield, Illinois 62764

Attn: Economic Development Program

Phone (217) 782-0378

#### **EXHIBIT C**

# LOCAL AGENCY/COMPANY AGREEMENT

(City of Urbana/Frasca International, Inc.)

THIS AGREEMENT is made as of the 30th day of May, 2014 by and between the City of Urbana, Illinois hereinafter called the LOCAL AGENCY and Frasca International, Inc., hereinafter called the COMPANY.

WHEREAS, the LOCAL AGENCY is interested in expanding its economic base with the primary emphasis on creating and retaining jobs; and

WHEREAS, the LOCAL AGENCY has entered into a Development Agreement with FRASCA ASSOCIATES to develop certain property in the City which agreement contemplates applying for an Economic Development Program (EDP) grant to assist in the project; and

WHEREAS, if such grant is awarded, special reporting obligations are a necessary condition of the grant; and

WHEREAS, the LOCAL AGENCY will enter into an agreement with the Illinois Department of Transportation, hereinafter called the STATE, to implement an economic development program that significantly impacts upon the LOCAL AGENCY's economic base; and

WHEREAS, proposed project will create and/or retain jobs, thus providing a significant benefit to the LOCAL AGENCY's economic base; and

NOW, THEREFORE, in consideration of the mutual covenants contained herein, the parties agree as follows:

#### I. REPORTING REQUIREMENTS

- I.1. As required by Public Act 93-552, the COMPANY shall submit to the STATE an annual progress report of employment for five years from the date of the IDOT/Local Agency funding agreement.
- 1.2. The annual progress report shall consist of job classifications, wages, number of positions, and other pertinent information as shown on Exhibit I.
- I.3. All annual employee progress reports will be completed on-line through the Department of Commerce and Economic Opportunity. The COMPANY will be notified by letter annually with instructions on how and when to fill out their annual report. This report will then be submitted electronically to IDOT.
- I.4. COMPANY agrees to make all reporting requirements under Public Act 93-552, also an obligation of any tenants on parcel PIN 91-15-33-300-005 at 906 East Airport Road, Urbana, IL 61802.

#### II. DEFAULT AND REMEDIES

- II.1. The COMPANY agrees to use "reasonable efforts" to create forty (40) or more jobs in connection with the Project within five (5) years of the initial application date of October 1, 2012. "Reasonable efforts" shall mean and include the use of due diligence to create or cause the creation of such jobs under the economic conditions prevailing during such period.
- II.2. In the event the COMPANY fails to create the requisite number of full-time jobs in accordance with Section II.1. above, or the COMPANY fails to comply with the reporting requirements herein, the COMPANY may be held in default.
- II.3. The commitment of EDP funds is contingent upon the fulfillment of the commitments to business investment and job creation during the period October 1, 2012 through September 30, 2017 as represented to the IDOT by the city of Urbana and The COMPANY. Any substantial modifications to these commitments change in location of this facility or the failure of The COMPANY to make firm commitment to this site will cause IDOT's commitment to be reevaluated.

The employment levels committed by The COMPANY must be created within the period beginning October 1, 2012 and ending September 30, 2017. If these commitments are not met, the department will review the project funding provided to the city of Urbana. If reasonable justification for non-performance of the commitments is not provided, the city will be required to repay the EDP funding to IDOT in total or an appropriate pro rata sum commensurate with the circumstances of the situation.

It is understood and agreed that the City is seeking an Economic Development Program grant from IDOT for the purpose of improving Airport Road for the benefit of both parties. If such grant is awarded but later declared by the State to be in default under Section II hereof, or for any reason, and the State demands repayment of all or a portion of the grant, COMPANY will pay the City \$50,000 as partial reimbursement for project expenses.

#### III. TERMINATION

- III.1. This Agreement may be terminated at any time by written, mutual agreement of the parties.
- III.2. This Agreement, and all further obligations of the parties hereunder, will terminate when the Project has been completed and when the COMPANY has satisfied its reporting obligations under Section I.

#### IV. GENERAL PROVISIONS

- IV.1. Wherever possible each provision of this Agreement shall be interpreted in such manner as to be effective and valid under applicable law, but if any provision shall be invalid under applicable law, such provision shall be ineffective to the extent of such invalidity without invalidating the remaining provisions of this Agreement.
- IV.2. This Agreement represents the full and complete agreement between the parties with respect to the matters addressed herein and there are no oral agreements or understandings between the parties.
- IV.3. This Agreement shall be construed in accordance with and governed by the law of the State of Illinois.

APPROVED BY	APPROVED BY
Frasca International, Inc.	City of Urbana, Illinois
Title greatent	By James Jones
Signature Jahn Frasca	( Mayor )
Date <u>5-27-20/4</u>	ATTEST
	By Phyllis D. Clark
	Ocity Clerk
	Date 5/30/14



City of Urbana 400 South Vine Street Post Office Box 219 Urbana, Illinois 61801-0219 (217) 384-2362 FAX (217) 384-2363

### CLERK'S CERTIFICATE

STATE OF ILLINOIS ) ) SS
COUNTY OF CHAMPAIGN )
I, PHYLLIS D. CLARK, City Clerk of the City of Urbana,
Illinois, and keeper of the records, files and seal of said
City, do hereby certify that the foregoing is a true and exact
copy of a resolution entitled:
[Resolution No. 2014-12-067R]: A RESOLUTION ESTABLISHING A CLASS II OR CLASS III DESIGNATED TRUCK ROUTE (AIRPORT ROAD - WILLOW ROAD TO CUNNINGHAM AVENUE)
adopted by the City Council of the City of Urbana, Illinois, on
the $15^{\text{th}}$ day of December , 2014 AD, as it
appears in the records and files in my office remaining.
Given under my hand and seal of said City of Urbana,
Illinois, this 17 <sup>th</sup> day of February , 2015 AD.
Phyllis D. Clark, City Clerk

Passed: December 15, 2014 Signed: December 16, 2014

#### RESOLUTION NO. 2014-12-067R

# A RESOLUTION ESTABLISHING A CLASS II OR CLASS III DESIGNATED TRUCK ROUTE

(Airport Road - Willow Road to Cunningham Avenue)

WHEREAS, the State of Illinois by its General Assembly has enacted the Illinois Vehicle Code; and,

WHEREAS, 625 ILCS 5/1-126.1(d) provides that local authorities may designate Class II or Class III highways within their jurisdiction, and in accordance with 625 ILCS 5/15-111, weight limitations shall be designated by appropriate signs placed on such highways; and,

WHEREAS, the Local Agency, the City of Urbana, is desirous of providing a truck route for the purpose of accommodating a load limit of 80,000 pounds:

NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF URBANA, ILLINOIS, AS FOLLOWS:

Section 1. That the portions of Airport Road beginning four hundred feet east of the intersection of Willow Road and extending to and including the intersection of Cunningham Avenue (U.S. Route 45) for 0.51 miles be designated as a:

☐ Class II Truck Route or ☐ Class III Truck Route.

Section 2. That the Mayor of the City of Urbana, Illinois be and the same is hereby authorized to execute and deliver and the City Clerk of the City of Urbana, Illinois be and the same is hereby authorized to attest to said execution of said Resolution as so authorized and approved for and on behalf of the City of Urbana, Illinois.

PASSED by the City Council this 15th day of December, 2014.

AYES:

Ammons, Brown, Madigan, Marlin, Roberts

NAYS:

ABSENT:

Jakobsson, Smyth

ABSTAINS:

Phyllie to Clark City dierk

APPROVED by the Mayor this 16th day of December 2014

Laurel Lunt (Prussing, Mayor