

#### DEPARTMENT OF COMMUNITY DEVELOPMENT SERVICES

Economic Development Division

#### memorandum

**TO:** Laurel Lunt Prussing, Mayor

**FROM:** Elizabeth H. Tyler, FAICP, Director, Community Development Services

**DATE:** August 1, 2016

**SUBJECT:** A Resolution Authorizing Entering Into and Execution of a LINK Up Illinois

"Double Value Coupon Program" Grant Agreement

An Ordinance Revising the Annual Budget Ordinance for FY 2016-2017

(Market Grants)

#### Introduction

The purpose of the proposed resolution is to enter into and execute a LINK Up Illinois "Double Value Coupon Program" grant agreement for the current farmers market season. LINK Up Illinois is a program of Experimental Station, a Chicago-based nonprofit charitable organization. There is a separate ordinance also on this agenda revising the annual budget ordinance to reflect changes in both revenue and expenditures in order to receive funds in the amount of \$4,862. Experimental Station seeks to increase the affordability and accessibility of nutritious foods sold at Illinois farmers markets for low-income residents and to rebuild linkages between local agricultural producers and consumers. LINK UP Illinois is a program that helps achieve this goal by providing farmers markets across the state, including Urbana's Market at the Square, with funding for Double Value Coupon incentive programs for LINK Card shoppers.

## **Background**

Urbana's Market at the Square began accepting LINK tokens in 2010. LINK is Illinois's Supplemental Nutrition Assistance Program (SNAP), formerly known as food stamps. Since the 2010 farmers market season, Urbana's Market at the Square has been awarded four grants by LINK UP Illinois in order to present SNAP Double Value programs for LINK shoppers. This is the second grant received during the current 2016 market season by LINK UP Illinois. The first grant was for SNAP Administrative Support which was received during FY15-16 in the amount of \$5,000 to be used over the 2016 and 2017 farmers market seasons.

LINK Up Illinois recently approved a second grant to Urbana's Market at the Square to support the Double Value Coupon program. The grant will award Urbana's Market at the Square with \$4,862 to be used to provide monetary incentive in the form of Double Value Coupons for purchase of LINK-approved locally grown or produced fruits and vegetables from vendors at Urbana's Market at the Square.

## **Fiscal Impact**

There is a separate ordinance also on this agenda revising the annual budget ordinance for FY16-17 for the LINK UP Illinois Grant and for other adjustments to the market revenue and expenditures as they relate to grant funding. These changes do not impact the fund balance in the Market Fund which, as of FY16-17, the budget is now shown as a largely self-sufficient fun within the Economic Development Fund of the City budget.

## **Options**

- 1. Approve the attached resolution authorizing entering into and execution of a LINK Up Illinois "Double Value Coupon Program" grant agreement and the separate ordinance revising the annual budget ordinance for FY16-17 (LINK Up Illinois Grant).
- 2. Approve the attached resolution authorizing entering into and execution of a LINK Up Illinois "Double Value Coupon Program" grant agreement and the separate ordinance revising the annual budget ordinance for FY16-17 (LINK Up Illinois Grant) with changes.
- 3. Deny the attached resolution authorizing entering into and execution of a LINK Up Illinois "Double Value Coupon Program" grant agreement and the separate ordinance revising the annual budget ordinance for FY16-17 (LINK Up Illinois Grant).

#### Recommendation

Staff recommends that the City Council approve the attached resolution authorizing entering into and execution of a LINK Up Illinois "Double Value Coupon Program" grant agreement and the separate ordinance revising the annual budget ordinance for FY 16-17 (LINK Up Illinois Grant).

Prepared by:	
Natalie Kenny M	arquez, Marketing Coordinator/Director, Urbana's Market at the Square
Attachment A:	A Resolution Authorizing Entering Into and Execution of a LINK Up Illinois "Double Value Coupon Program" Grant Agreement and attached grant agreement.
Attachment B:	An Ordinance Revising the Annual Budget Ordinance for FY 2016-2017 (Market Grants)

#### **RESOLUTION NO. 2016-08-048R**

# A RESOLUTION AUTHORIZING ENTERING INTO AND EXECUTION OF A LINK UP ILLINOIS "DOUBLE VALUE COUPON PROGRAM" GRANT AGREEMENT

(Double Value Coupons for Purchases of LINK-Approved Locally Grown or Produced Foods from Vendors at Urbana's Market at the Square)

**WHEREAS**, the City of Urbana (hereinafter, the "City") is a home rule unit of local government pursuant to Article VII, Section 6, of the Illinois Constitution, 1970, and may exercise any power and perform any function pertaining to its government and affairs, including the power to regulate for the protection of the public health, safety, and welfare; and

**WHEREAS**, the City operates the Urbana Market at the Square farmers market where vendors offer for sale locally grown or produced foods; and

**WHEREAS**, the City recognizes that not all patrons of the Urbana Market at the Square can afford to pay full price for locally grown or produced foods offered for sale at the Urbana Market at the Square; and

**WHEREBY,** the City seeks to provide a means where by those patrons of the Urbana Market at the Square who otherwise cannot afford to pay full price for locally grown or produced foods offered at the Urbana Market at the Square may be able to purchase such foods; and

WHEREAS, LINK UP Illinois, a program of Experimental Station (an Illinois not-for-profit charitable corporation which is exempt under Section 501(c)(3) of the Internal Revenue Code), in partnership with Wholesome Wave and the Illinois Farmers Market Association (hereinafter, the "LINK UP Grant Program"), makes available to local municipally operated farmers market a program whereby the dollar value of coupons used for purchases of LINK-approved locally grown or produced food from vendors at such farmers markets is double; and

**WHEREAS,** the City applied for a grant from the LINK UP Grant Program and the LINK UP Grant Program approved the City's application for a grant in the amount of \$4,862; and

**WHEREAS**, the said grant will allow the City to double the value of coupons made available to qualified patrons of the Urbana Market at the Square so that qualified patrons of the Urbana Market at the Square may purchase locally grown or produced fruits and vegetables from vendors at the Urbana Market at the Square; and

**WHEREAS,** the City Council deems it appropriate for the City to accept, enter into and execute the LINK UP Illinois "Double Value Coupon Program" Grant Agreement.

**NOW, THEREFORE, BE IT RESOLVED** by the City Council of the City of Urbana, Champaign County, Illinois, as follows:

<u>Section 1.</u> The Mayor shall be and hereby is authorized to enter into and execute on behalf of the City of Urbana the LINK UP Illinois "Double Value Coupon Program" Grant Agreement in form and substance substantially similar to Exhibit A appended to and incorporated into this Resolution.

<u>Section 2.</u> The Mayor shall be and hereby is authorized to undertake such other actions as are or may be necessary in order to carry out the purpose and intent of this Resolution.

PASSED BY THE CITY COUNCIL this day	of
AYES:	
NAYS:	
ABSENT:	
ABSTAINED:	
<b>APPROVED BY THE MAYOR</b> this day of _	Phyllis D. Clark, City Clerk



06 July 2016

Elizabeth Hannan Finance Director City of Urbana 400 S. Vine St. Urbana, IL 61801

Dear Elizabeth,

#### LINK UP ILLINOIS "DOUBLE VALUE COUPON PROGRAM" GRANT AGREEMENT

LINK Up Illinois, a program of Experimental Station (an Illinois nonprofit charitable corporation which is exempt under Section 501(c) 3), in partnership with Wholesome Wave and the Illinois Farmers Market Association, is pleased to announce formal approval of your grant application for \$4,862.00 to City of Urbana ("Program Partner"). The awarded funds are to be used to provide a monetary incentive in the form of Double Value Coupons (DVCs) for purchases of LINK-approved locally grown <u>fruits and vegetables only</u> from vendors at the farmers markets listed in the attached APPENDIX A.

Based on your application to LINK Up Illinois, LINK Up Illinois' grant is made on the following conditions:

- Program Partner's management and staff, working closely with the management team of the Farmers Market, will ensure that the Farmers Market has obtained FNS approval to accept LINK and that an EBT system will be in place on each day of operation of the project's Farmers Market(s);
- A minimum of 80% of grant funds will be spent on DVC reimbursements to farmers and vendors for purchases of LINK-approved, locally grown fruits and vegetables by eligible program recipients;
- A maximum of 20% of grant funds will be spent to cover costs of DVC program training, travel to trainings, program set up and production of alternative program currency, program outreach and publicity, data collection, program evaluation and reporting;
- DVC grant funds will be used to double the value of LINK benefits by LINK recipients using their EBT cards at the POS terminal at the Farmers Market;
- DVC grant funds may be used to double the value of WIC Farmers Market Nutrition Program and Senior Farmers Market Nutrition Program coupons at the Farmers Market;

#### LINK Up Illinois

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T (773) 241-6044 \$ www.experimental station.org



- DVC grant funds will only be used to reimburse farmers and vendors for purchases of LINK, and WIC / Senior FMNP for locally grown fruits and vegetables;
- Program Partner will abide by the record keeping, reporting, evaluation and acknowledgement requirements described in further detail below;
- 100% of grant funds will be made upon receipt of grant agreement signed by the Program Partner.
- 9. Program Partner agrees that LINK Up Illinois reserves the right to require the return of any grant monies not expended in the 2016 Farmers Market season for supporting direct purchases of locally grown fruits and vegetables by LINK, WIC FMNP and Senior FMNP benefits unless otherwise previously agreed to by LINK Up Illinois. Remaining funds may be requested for use in the subsequent season, but may not be utilized for administration without prior approval.
- 10. Program Partner agrees to use the LINK Up Illinois Double Value Coupon template to produce Healthy Food Incentive currency. Template, and template guidelines, will be provided by LINK Up Illinois. Program Partner agrees to provide a sample of the Healthy Food Incentive currency for approval prior to use for Partner market's LINK Up Illinois Double Value Coupon Program. This template must be used unless written permission is given by LINK Up Illinois to use an alternative currency system.
- 11. Program Partner must include the LINK Up Illinois logo on all DVCP promotional materials which include, flyers, website, brochures, and banners. Program Partner must use LINK Up Illinois logo (embedded with a link to the Experimental Station website) on all electronic media such as websites, e-flyers, and social media.
- 12. LINK Up Illinois will provide an 8.5x11 inch sign describing overall program and bearing the logos of funding sources. Program Partner agrees to post sign at EBT/LINK processing station in plain view of the public each market day at the markets EBT processing station.
- 13. Program partner will gather anecdotal accounts from its SNAP customer base and relay these stories back to LINK Up Illinois. Program partner will also take photos during the market showcasing the SNAP redemption system and send them to LINK Up Illinois.

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Record Keeping and Reporting: LINK Up Illinois requires that Program Partner, by itself and through its Farmers Market management partners, generate and maintain records of weekly use of the proceeds of the grant, using a standardized report form provided by LINK Up Illinois. Program Partner agrees to submit reports twice yearly as outlined in the process that will be provided to Program Partners by LINK Up Illinois. Program Partner will continue to report even if the funding for the Double Value Coupon Program is exhausted prematurely. Program Partner agrees to update the Wholesome Wave online data collection portal with aggregate market data on a weekly basis. Program partner will gather anecdotal accounts from its SNAP/DVCP customer base and relay these stories back to LINK Up Illinois.

Included in the final report, Program Partner shall provide LINK Up Illinois with an accounting of total grant monies expended and remaining. Upon receipt of the accounting, LINK Up Illinois shall determine whether unused grant monies shall be returned to LINK Up Illinois or shall be used by Program Partner in the 2017 Farmers Market season.

Program Partner staff agrees to provide names and email addresses (or alternatively, mailing addresses) of market managers within 30 days of the start of the markets, as well as a count of the number of vendors and farmers by market.

**Evaluation:** LINK Up Illinois requires that Program Partner staff complete a final narrative report using a standardized final narrative report form provided by LINK Up Illinois no later than 30 days following the end of the 2016 season of the Farmers Market, or by December 31, 2016, whichever is earlier. The final report should be five pages or less and will cover topics including: lessons learned from the program, and reaction from participating farmers and vendors.

**Budget:** The budget outlined below is the budget agreed upon by Program Partner and LINK Up Illinois. Reporting against this budget should be included in an end of year report.

Line Item	Amount	
Permissable administration cost (personnel, program outreach, publicity, creation of SNAP redemption currency)	\$972.00	
Incentive ("coupons" provided to clients)	\$3,890.00	
TOTAL	\$4862.00	

# LINK Up Illinois

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**Acknowledgement:** As applicable, Program Partner shall post and distribute promotional materials bearing the LINK Up Illinois logo and other sources of granted funds, as described above, at the Farmers Market, and agrees to acknowledge LINK Up Illinois' grant in any public statements or publicity relating to the Double Value Coupon Program.

LINK Up Illinois understands that Program Partner will be seeking additional local and regional funding. We request information and confirmation of additional leveraged funds in support of your innovative programs to widen access to locally grown, raised and produced food products for EBT and other named federal and state nutrition benefit program clients.

This agreement shall remain in effect (1) throughout the market season or (2) so long as grant funds provided to Program Partner remain unexpended or (3) so long as Program Partner has not returned to LINK Up Illinois an amount equal to any grant funds it has misused.

Sincerely,	Accepted and Agreed by:		
Connie Spreen	Name		
Co-Founder / Executive Director	Title		
Experimental Station	Organization		

# LINK Up Illinois



# APPENDIX A

Market Name	City, State	
Urbana's Market at the Square	Urbana, IL	

# LINK Up Illinois

A program of Experimental Station in partnership with Wholesome Wave and Illinois Farmers Market Association

6100 South Blackstone Ave.  $\Leftrightarrow$  Chicago, Illinois 60637

T (773) 241-6044  $\Leftrightarrow$  www.experimental station.org

#### **ORDINANCE NO. 2016-08-062**

# AN ORDINANCE REVISING THE ANNUAL BUDGET ORDINANCE FOR FY2016/17 (Market Grants)

WHEREAS, the Annual Budget Ordinance of and for the City of Urbana, Champaign County, Illinois, for the fiscal year beginning July 1, 2016, and ending June 30, 2017, (the "Annual Budget Ordinance") has been duly adopted according to Sections 8-2-9.1 et seq. of the Illinois Municipal Code (the "Municipal Code") and Division 2, entitled "Budget", of Article VI, entitled "Finances and Purchases", of Chapter 2, entitled "Administration", of the Code of Ordinances, City of Urbana, Illinois (the "City Code"); and

WHEREAS, the City Council of the said City of Urbana finds it necessary to revise said Annual Budget Ordinance by deleting, adding to, changing or creating sub-classes within object classes and object classes themselves; and

WHEREAS, funds are available to effectuate the purpose of such revision; and WHEREAS, such revision is not one that may be made by the Budget Director under the authority so delegated to the Budget Director pursuant to section 8-2-9.6 of the Municipal Code and section 2-133 of the City Code.

NOW, THEREFORE, BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF URBANA, ILLINOIS, as follows:

<u>Section 1.</u> That the Annual Budget for FY2016/17, as revised, is hereby revised to provide as outlined in the attached Exhibit A.

# ATTACHMENT B

Section 2. This Ordinance shall be effective immediately upon passage and approval and shall
not be published.
Section 3. This Ordinance is hereby passed by the affirmative vote of two-thirds of the
members of the corporate authorities then holding office, the "ayes" and "nays" being called at a
regular meeting of said Council.
PASSED by the City Council this day of
AYES: NAYS: ABSTAINED:
Phyllis D. Clark, City Clerk
APPROVED by the Mayor this day of
Laurel Lunt Prussing, Mayor

## Budget Amendment 2016/17 - Exhibit A

		Current Budget	Revised Budget	Difference	Reason		
Economic Development / Market Fund							
Revenues							
J18-0-0077-0000	Grant Revenue	1,500	1,000	(500)	some grant revenue received FY16		
J18-0-0084-0000	SNAP Grant Revenue	11,000	4,862	(6,138)	some grant revenue received FY16		
					+ add Linkup Illinois grant		
Total Revenues		115,200	108,562	(6,638)			
<u>Expenditures</u>							
J18-2-1100-1100	Part-time Market Employees	22,000	23,700	1,700	Linkup support grant		
J18-2-1300-3506	SNAP Grant Double Value	11,000	9,690	(1,310)	Linkup support + Linkup Illinois grants		
J18-2-1300-3507	SNAP Admin	1,500	3,813	2,313	Linkup support + Linkup Illinois grants		
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Total Expenditures		117,861	120,564	2,703			
Ending Fund Balance		57,096	57,096	-	no fund balance impact - timing		
			<u> </u>		changes or offset with new revenue		