DEPARTMENT OF COMMUNITY DEVELOPMENT SERVICES

Grants Management
Division

memorandum

TO: Laurel Lunt Prussing, Mayor, City of Urbana

FROM: Elizabeth H. Tyler, FAICP, Director, Community Development Services

DATE: November 19, 2014

SUBJECT: A RESOLUTION AUTHORIZING THE EXECUTION OF AN

INTERGOVERNMENTAL AGREEMENT WITH THE HOUSING AUTHORITY OF CHAMPAIGN COUNTY FOR THE PROVISION OF ENVIRONMENTAL

REVIEW SERVICES

Description

Included on the agenda of the November 24, 2014 meeting of the Urbana Community of the Whole is a Resolution Authorizing the Execution of an Intergovernmental Agreement with the Housing Authority of Champaign County for the Provision of Environmental Review Services. The Agreement will allow City of Urbana Community Development staff to provide limited services to the Housing Authority of Champaign County in the area of environmental review services that must be completed for certain land development activities of the Housing Authority pursuant to the National Environmental Policy Act (NEPA) of 1969.

Background

Pursuant to NEPA and specifically under the Code of Federal Regulations (24 CFR, Part 58), the Housing Authority is required to complete environmental reviews on its prospective property acquisitions, several of which are being considered at this time for locations throughout Champaign County. Also under this Code (24 CFR, Part 58 Subpart A), the City of Urbana is deemed to be a responsible agency for the provision of such services on behalf of the Housing Authority. Community Development staff have been trained in the preparation of such environmental reviews by HUD, including recent policy changes regarding the environmental review process, and have an established relationship with HUD and the environmental field staff. Under the terms of the attached Agreement, City of Urbana staff would perform the necessary reviews for the Housing Authority for reimbursement on an hourly basis. Through these services, the City will assist the Housing Authority in providing affordable housing for residents throughout Champaign County, a goal which is consistent with the City's Consolidated Plan and Comprehensive Plan.

Proposed Agreement

The attached agreement has been prepared for consideration by City of Urbana and Housing Authority of Champaign County staff along with legal review by counsel of both entities. The Agreement contains language to protect both parties in the provision of the required services, and addresses such topics as billing, payment, reporting, term, notices, and other standard agreement provisions. Schedule A, which is attached to the Agreement contains calculated billing rates for the staff who are anticipated to be providing the requested services, reflecting their hourly rates of pay including benefits, along with a 10% administrative fee. It is anticipated that each site will take a minimum of 80 hours for document completion and follow-up and would involve legal notice costs of approximately \$300. The range of costs for each environmental review is estimated to be between \$3,500 and \$5,000.

The Housing Authority of Champaign County is expected to review and approve the attached Agreement at its regular Board meeting on November 20, 2014.

Options

- 1. Approve the Resolution Authorizing the Execution of an Intergovernmental Agreement with the Housing Authority of Champaign County for the Provision of Environmental Review Services.
- 2. Approve the Resolution Authorizing the Execution of an Intergovernmental Agreement with the Housing Authority of Champaign County for the Provision of Environmental Review Services with changes. Please note that any changes must also be agreed to by the Housing Authority of Champaign County.
- 3. Do not approve the Resolution.

Fiscal Impacts

Approval of this Intergovernmental Agreement would result in a positive fiscal impact upon the City in that it will result in revenue for staff time spent in preparing the requested documents. Participating staff are part of the Community Development Department Grants Management Division, which relies upon a number of Federal and State grants as a revenue source. As the City's allocation of HUD funds have declined each year over the past several years, it is important for the continued viability of the Division to diversify and expand its funding sources. The attached agreement will assist the Division in this goal and will also help to uphold the City's obligation as a Participating Jurisdiction to provide such expertise for HUD-funded projects in the area.

Recommendation

Staff recommends approval of the Resolution as attached. The proposed agreement will allow the Housing Authority to move forward with the acquisition of several affordable housing sites in Champaign County and will allow Grants Management staff to provide a necessary service to the community.

Attachment:

A RESOLUTION AUTHORIZING THE EXECUTION OF AN INTERGOVERNMENTAL AGREEMENT WITH THE HOUSING AUTHORITY OF CHAMPAIGN COUNTY FOR THE PROVISION OF ENVIRONMENTAL REVIEW SERVICES

Cc: Edward Bland, HACC Patty Smith, HACC

RESOLUTION NO. 2014-11-065R

A RESOLUTION AUTHORIZING THE EXECUTION OF AN INTERGOVERNMENTAL AGREEMENT WITH THE HOUSING AUTHORITY OF CHAMPAIGN COUNTY FOR THE PROVISION OF ENVIRONMENTAL REVIEW SERVICES

WHEREAS, the City of Urbana, an Illinois municipal corporation, (hereafter the "City") is a home rule entity pursuant to Article 7, § 6 of the Constitution of the State of Illinois and 65 ILCS 5/1-1-10; and

WHEREAS, the Housing Authority of Champaign County has identified the need to purchase environmental review services and finds it advantageous to procure the City of Urbana to perform said services; and

WHEREAS, the requirements of competitive bidding set forth in U.S.

Department of Housing and Urban Development procurement regulations and the Housing Authority of Champaign County procurement policy have been fulfilled through the use of the Illinois government Joint Purchasing Program; and

WHEREAS, Section 10 of Article VII of the Constitution of the State of Illinois, 1970, provides authority for units of local governments to contract or otherwise associate among themselves to obtain and share services and to exercise, combine or transfer any power or function in any manner not prohibited by law or ordinance; and

WHEREAS, the Intergovernmental Cooperation Act (5ILCS 220/1-220/9) provides that any one or more public agencies may contract with any one or more other public agencies to perform any governmental service, activity or undertaking which any of the public agencies entering into the contract is authorized by law to perform provided that such contract shall be authorized by the governing body of each party to the contract.

NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF URBANA, ILLINOIS, as follows:

Section 1. That an Intergovernmental Agreement pertaining to

The provision of environmental review services, between the City of Urbana

and the Housing Authority of Champaign County, in substantially the form of
the copy of said Agreement attached hereto and herby incorporated by

| reference, | be | and | the | same | is | hereby | authorized | and | approved |
|------------|----|-----|-----|------|----|--------|------------|-----|----------|
| | | | | | | | | | |

Section 2. That the Mayor of the City of Urbana, Illinois, be and the same is hereby authorized to execute and deliver and the City Clerk of the City of Urbana, Illinois, be and the same is authorized to attest to said execution of said Agreement as so authorized and approved for and on behalf of the City of Urbana, Illinois.

| DAGGED by the dity downsil this | dorr of |
|-------------------------------------|------------------------------|
| PASSED by the City Council this | day or, |
| AYES: | |
| NAYS: | |
| ABSTAINS: | |
| | Phyllis D. Clark, City Clerk |
| APPROVED by the Mayor this | _day of, |
| _• | |
| | Laurel Lunt Prussing, Mayor |
| | |

INTERGOVERNMENTAL AGREEMENT FOR THE PROVISION OF ENVIRONMENTAL REVIEW SERVICES TO THE HOUSING AUTHORITY OF CHAMPAIGN COUNTY

This Intergovernmental Agreement, made and entered into this ____ day of November, 2014, by and between the City of Urbana, Illinois, a municipal corporation and the Housing Authority of Champaign County (collectively, the "Parties").

WHEREAS, the City of Urbana (hereafter, the "City") is a municipal corporation, a body politic, and a home rule unit of government pursuant to Article VII, Section 6 of the Illinois Constitution of 1970; and

WHEREAS, the Housing Authority of Champaign County (hereafter, the "Authority") was created by the Illinois State Legislature in 1939 to provide housing for low income families; and

WHEREAS, the Authority is required to perform environmental reviews on its prospective property acquisitions per 24 CFR, Part 58; and

WHEREAS, the City is a Responsible Entity as defined by 24 CFR, Part 58 Subpart A and must assume the responsibilities for said environmental reviews; and

WHEREAS, the Authority will compensate the City for the performance of these environmental reviews; and

WHEREAS, Section 10 of Article VII of the Constitution of the State of Illinois, 1870, provides authority for local governments to contract or otherwise associate among themselves to obtain and share services and the exercise, combined or transfer any power or function in any manner not prohibited by law or ordinance; and

WHEREAS, the Intergovernmental Cooperation Act (5ILCS220/1-220/9) also provides that any one or more public agencies may contract with any one or more other public agencies to perform any governmental service, activity or undertaking which any of the public agencies entering into the contract is authorized by law to perform provided that such contract shall be authorized by the governing body of each party to the contract; and

WHEREAS, the Authority is, from time to time, in need of assistance in undertaking and performing environmental reviews of real estate owned, to be acquired, or to be sold by the Authority; and

WHEREAS, City staff has the ability, competency, knowledge, and experience to provide assistance to the Authority in connection with environmental reviews of real estate owned or to be acquired, or to be sold by the Authority.

NOW, THEREFORE, in consideration of the mutual promises and covenants contained herein, the City and the Authority hereby agree as follows:

<u>Section 1. Environmental Review Services.</u> The City will provide environmental review services for the Authority pursuant to the terms and conditions as set forth herein.

Section 2. Scope, Billing and Payment. The Authority will identify for the City the sites that will require environmental reviews. On the first work day of each month that the City has provided the environmental review service, the City will submit to the Authority an invoice for the services rendered the preceding month. The City will bill the Authority at an hourly rate as more specifically defined in Schedule A, which is attached hereto and incorporated by reference.

Section 3, Environmental Review Services Data. Upon request, the City will provide a detailed report of environmental review data to the Authority. The City will provide said report within seven (7) days of the Authority's written request. Said requests will be limited to one (1) per month.

<u>Section 4. Contact Information.</u> The primary contact for the City will be Community Development Director/City Planner Elizabeth Tyler, or her successor. The primary contact for the Housing Authority will be Patty Smith, or her successor.

Section 5. Default and Cure: In the event that either Party believes that the other Party has defaulted on its obligations with any term, provision or covenant contained in this Agreement, the grieving Party shall give written notice to the other Party identifying the Section of the Agreement which it believes has been breached and specifying, in reasonable detail, the nature of the breach. The Party receiving the notice shall have fourteen (14) days in which to either cure the alleged breach or provide a written response which either states that a cure may not be completed within the aforesaid fourteen (14) day period and which states the date of commencement and anticipated completion of such cure or which states why the recipient of such notice believes it did not breach this Agreement. In the event that the Parties cannot resolve the dispute, either Party may terminate this Agreement by providing written notice to the other party which advises that the Agreement shall be deemed terminated on the thirtieth (30th) day of

the date of such notice of termination. Upon termination, neither party shall have any further obligation to the other. In the event of any breach, any amounts due and owing by the Authority to the City for environmental review services shall become immediately due and owing and such termination shall not constitute a waiver of the City's right to receive or collect those amounts.

Section 6. Term: This Agreement shall be effective as of the date of its execution by the last of the parties to approve it and shall remain, and continue in full force and effect for three (3) years. The Agreement will automatically renew on an annual basis, but may be terminated by either party upon written notice sixty (60) days prior to the Agreement's anniversary date.

Section 7. Miscellaneous:

<u>Indemnity</u>: Each Party agrees to indemnify, defend and hold harmless the other Party and its officers, agents, and employees from and for any and all losses, costs, expenses, demands, claims, causes, causes of action, judgments, and liabilities sustained and/or alleged to have been sustained in connection with, as a result of, and/or arising out of the intentional, willful, wanton, or gross negligence or negligent act or omission of the other Party in connection with the performance or undertaking of any obligation provided for in this Agreement. This indemnity, duty to defend and hold harmless covenant shall not be deemed, construed or interpreted as requiring a Party to indemnify, defend or hold harmless a Party for that Party's own intentional, willful, wanton, gross negligent, or negligent act or omission. This covenant shall survive and remain in full force and effect following the expiration and/or termination of this Agreement.

- A. <u>Notices:</u> Any and all notices required to be given by this Agreement shall be given in the following means and any such notice shall be deemed effective as hereinafter provided:
 - If by First Class U.S. Postal Service: Any and all notices sent by U.S.
 Postal Service shall be sent via First Class mail, registered or certified
 mail with return receipt requested. If any notice is placed in a properly
 addressed and stamped envelope, such notice shall be deemed effective

- five (5) business days after the date of placement with the U.S. Postal Service.
- ii. If by facsimile transmission: Any and all notices sent by facsimile transmission shall be deemed effective the day after the date of transmission but only is the sending fax machine provides a written acknowledgement that the transmission was properly sent to the recipient Party's facsimile telephone number and received by the recipient Party's fax machine. If any one of the immediate afore-stated conditions is not met, the notice shall be deemed ineffective.
- iii. If sent by overnight courier service: Any and all notices sent by overnight courier service shall be deemed effective the date after delivery of such notice but only if the said courier service provides or otherwise makes available a tracking of the delivery of such notice which tracking shall include the date and time when such delivery to the recipient Party was made.
- iv. If by personal service: Any and all notices which are personally served on the recipient party shall be deemed effective the day after delivery is made but only if the person delivering any such notice executes an affidavit which states the date when such personal delivery was made.
- B. Record Keeping: The Parties agree to keep and maintain any and all records and documents created in connection with the creation of the environmental review. Such records shall be kept and maintained in accordance with the State Records Act (5 ILCS 160/1 et seq/).
- C. <u>Severability</u>: If any term or other provision of this Agreement is declared by a court or administrative agency of competent jurisdiction to be invalid, illegal or incapable of being enforced, all other conditions and provision of this Agreement shall nevertheless remain in full force and effect so long as the economic or legal substance of these transactions contemplated hereby is not affected in any manner materially adverse to either party. Notwithstanding the immediate foregoing, if in any such

proceeding one Party's performance under this Agreement is declared to be unenforceable by the other Party, then this Agreement shall be deemed to automatically terminate with such termination date to be effective on the date when such declaration, finding, order, or decree is entered.

- D. <u>Entirety of Agreement</u>: This Agreement constitutes the entire agreement between the parties; it supersedes any prior agreement or understanding between them, oral or written, with respect to the matters addressed herein, all of which are hereby canceled. However, nothing herein shall be deemed to supersede or render null, void or unenforceable any agreement which the City and/or the Authority has or may have entered into regarding Environmental Review Services or any portion thereof.
- E. <u>Amendment or Modification:</u> This Agreement may not be amended or modified except by an instrument in writing signed by both Parties.
- F. <u>Waiver:</u> Any waiver or release by one Party of the other Party in connection with that Party's performance of any term, condition or covenant contained in this Agreement shall be deemed effective only is such waiver is contained in a writing signed by the Party granting such waiver. Any waiver, other than as provided in the immediate aforesaid sentence, shall not be deemed, construed, or interpreted as a waiver or release of any other term, condition or covenant contained in this Agreement.
- G. Execution in Counterparts: This Agreement may be executed in one or more counterparts, each of which when executed shall be deemed to be an original but all of which taken together shall constitute one and the same agreement.
- H. Government Law and Jurisdiction: The laws of the State of Illinois shall apply to any construction, interpretation, enforcement, or action for breach of this Agreement. In the event that any action is filed which seeks to interpret, enforce or declare breach of this Agreement, any such action shall be filed and maintained in the Sixth Judicial Circuit of the Circuit Court, Champaign County, Illinois.

| warrant that the person | executing this Agreement on the respective Party's behalf is |
|-----------------------------------|--|
| duly authorized to do s | 50. |
| | |
| | |
| IN WITNESS WHEREOF | F, the City of Urbana and the Housing Authority of Champaign |
| County have caused this Agreeme | ents to be executed and delivered as of the date first set forth |
| above and in the cover page hereo | f. |
| | |
| | |
| For the City of Urbana: | For the Housing Authority of Champaign |
| | County: |
| By: | By: |
| Title: | Title: |
| Title. | True. |
| | |
| Attest: | Attest: |
| | |

I. Representations and Warranties of Authority to Execute: The Parties represent and

Schedule A

Payment Rate

Hourly Rates for Environmental Review Services*

Grants Management Division Manager \$52/hour
Grants Coordinator II \$40/hour
Community Development Associate \$34/hour
Community Development Intern \$17/hour

Typical individual environmental reviews performed under this agreement are estimated to cost between approximately \$3,500 and \$5,000 to complete, including legal notice costs. Environmental Impact Statements would be more costly and will be estimated separately for review and approval by the Agency prior to preparation.

^{*}Hourly rates may be adjusted by up to 5% on annual basis starting July 1st.