DEPARTMENT OF COMMUNITY DEVELOPMENT SERVICES



Planning Division

memorandum

TO:	Bruce Walden, Chief Administrative Officer
FROM:	Elizabeth H. Tyler, AICP, Director
DATE:	March 1, 2007
SUBJECT:	Plan Case No. 2034-SU-07: A request by Insite Incorporated (as an agent for T- Mobile Communications) for a Special Use Permit to install an antenna equipment enclosure for an existing telecommunications tower at 1110 W. Main Street in the B-1, Neighborhood Business Zoning District.

Introduction

Insite Inc., as an agent for T-Mobile Communications, is requesting a Special Use Permit to allow an equipment enclosure to serve an antenna collocation on an existing telecommunications tower at 1110 W. Main Street. The subject property is owned by the University of Illinois Urbana-Champaign, and is zoned B-1, Neighborhood Business. The proposed enclosure would be located on the grounds of the WILL-FM studio in Campbell Hall at the University of Illinois. Under Section XIII-1.Q.2.(c) of the Urbana Zoning Ordinance, the antenna collocation can be administratively approved by the Zoning Administrator. However, Section XIII-1.R.1.(d) requires that an equipment enclosure located within 100 feet of any residential use or zoning must obtain a Special Use Permit. The purpose of the project is to improve cell phone and emergency communications in the area.

Background

The proposed equipment enclosure will consist of up to three outdoor cabinets, a metal icebridge (to carry wires from the enclosure to the tower), and an electric meter (see Exhibit H). The proposed equipment enclosure will be located in the southwest corner of an existing fenced off area that houses existing telecommunications equipment (see Exhibit H). A six-foot high wood fence will be installed around the T-Mobile lease area. A number of other antennae are located on the tower, and their equipment enclosures and ice bridge are located near the middle of the fenced off area.

At their February 22, 2007 meeting, the Urbana Plan Commission voted 7 ayes and 1 nay to recommend that the City Council approve the request.

Description of the Site and Surrounding Properties

The subject property is located at the northeast corner of Main Street and Goodwin Avenue, and is home to the WILL-FM studios. Immediately north and west of the subject property is the University of Illinois,

including the engineering campus, North Parking Deck and a University parking lot. To the east is a multifamily apartment building, as well as parking. South of the subject property is University parking and a private business (bicycle shop). The subject site contains a variety of communications equipment, including towers, antennas, satellite dishes, equipment cabinets, and various appertunances (see photo).

Zoning and Land Use Table

The following is a summary of surrounding zoning and land uses for the subject site:

Location	Zoning	Existing Land Use	Comprehensive Plan Future Land Use
Subject Property	B-1, Neighborhood Business	WILL-FM Station	Institutional
North	R-5, Medium High Density Multiple-Family Residential	Parking Lot	Institutional
South	R-5, Medium High Density Multiple-Family Residential B-3U, General Business-	Parking Lot Commercial	Institutional
	University	Commercial	
East	R-5, Medium High Density Multiple-Family Residential B-3U, General Business- University	Multi-Family Residential	Institutional
West	R-5, Medium High Density Multiple-Family Residential R-6, High Density Multiple- Family Residential	University of Illinois	Institutional

Discussion

Requirements for a Special Use Permit

According to Section VII-6 of the Urbana Zoning Ordinance, an application for a Special Use Permit shall demonstrate the following:

1. That the proposed use is conducive to the public convenience at that location.

The proposed use would be conducive to the public convenience. Section XIII-1. Telecommunication Facilities, Towers and Antennas of the Urbana Zoning Ordinance encourages the collocation of multiple antennas on a single tower. This helps reduce the overall number of towers in the City and provides space for expanding technology infrastructure. The proposed equipment enclosure is necessary for the proposed collocation of the T-Mobile antenna at this site. Several other antennas already exist on the tower on the subject property, and their equipment enclosures and ice bridge are located near the middle of the fenced off area (see Exhibit H).

2. That the proposed use is designed, located, and proposed to be operated so that it will not be unreasonably injurious or detrimental to the district in which it shall be located, or otherwise injurious to the public welfare.

The proposed use will not be injurious to the public welfare. The existing tower site is surrounded by a sixfoot high chain-link fence. A number of satellite dishes of various sizes and two small buildings surround the tower. A six-foot high wood fence will surround the T-Mobile lease area which will enclose all of the proposed equipment and part of the icebridge. The icebridge will run parallel to the eastern property line under an existing satellite dish to connect to the tower. The proposed equipment enclosure will not change the essential character of the neighborhood.

3. That the proposed use conforms to the applicable regulations and standards of, and preserves the essential character of, the district in which it shall be located, except where such regulations and standards are modified by Section VII-7.

The property is zoned B-1, Neighborhood Business which is not entirely consistent with the long-term institutional use shown in the 2005 Urbana Comprehensive Plan. The majority of zoning regulations in this district are focused on small-scale business uses, and therefore would not be applicable to the proposed equipment enclosure. There are no additional provisions in Section XIII-1. Telecommunication Facilities, Towers and Antennas of the Urbana Zoning Ordinance that would regulate equipment enclosures placed at ground level.

Summary of Findings

- 1. The T-Mobile antenna collocation can be administratively approved by the Zoning Administrator under Section XIII-1.Q.2.(c) of the Urbana Zoning Ordinance.
- 2. The proposed equipment enclosure will consist of up to three outdoor cabinets, a metal icebridge (to carry wires from the enclosure to the tower), and an electric meter.
- 3. The proposed use would be conducive to the public convenience as antenna collocations are encouraged by the Urbana Zoning Ordinance to help reduce the number of towers in the City. The proposed equipment enclosure is necessary for the collocation.
- 4. The proposed use will not be injurious to the public welfare as it will be screened by a six-foot high wood fence which will enclose all of the proposed equipment and part of the icebridge. The proposed equipment enclosure is in character with the existing telecommunications equipment on the subject property.
- 5. The B-1, Neighborhood Business Zoning District is not entirely consistent with the long-term institutional use of the subject property shown in the 2005 Urbana Comprehensive Plan. There are no additional provisions in Section XIII-1 of the Urbana Zoning Ordinance that would regulate equipment enclosures placed at ground level.
- 6. At their February 22, 2007 meeting, the Urbana Plan Commission voted 7 ayes and 1 nay to recommend that the City Council approve the request.

Options

The City Council has the following options in Plan Case No. 2034-SU-07:

- 1. Approve the Special Use Permit request, as presented herein; or
- 2. Approve the Special Use Permit request, with any conditions deemed appropriate or necessary for the public health, safety, and welfare, and to carry out the purposes of the Zoning Ordinance; or
- 3. Deny the request for a Special Use Permit.

Recommendation

Based on the evidence presented in the discussion above, the Plan Commission and staff recommend that the City Council **APPROVE** the proposed special use permit in Plan Case No. 2034-SU-07, with the following conditions.

- 1. The proposed equipment enclosure shall conform to the attached site plan (see Exhibit H).
- 2. The proposed equipment enclosure shall obtain all necessary building permits from the City of Urbana Building Safety Division.

Prepared by:

Matt Wempe, Planner II

Attachments: Exhibit A: Location Map Exhibit B: Zoning Map Exhibit C: Existing Land Use Map Exhibit D: Future Land Use Map Exhibit E: Aerial Map Exhibit F: Special Use Permit Application Exhibit G: Site Photos Exhibit H: Site Plan

Cc: Insite Inc. Ray Shinkle 1089 Onwentsia Court Naperville, IL 60563 University of Illinois Helen Coleman 1501 S. Oak Street, MC 800 Champaign, IL 61820

ORDINANCE NO. 2007-03-030

AN ORDINANCE APPROVING A SPECIAL USE PERMIT

(To install an antenna equipment enclosure for an existing telecommunications tower in the B-1, Neighborhood Business Zoning District -Plan Case 2034-SU-07 / Insite Incorporated for T-Mobile Communications)

WHEREAS, Insite Incorporated, as an agent for T-Mobile Communications, has petitioned the City for a Special Use Permit to construct an antenna equipment enclosure for an existing telecommunications tower at 1110 W. Main Street in the B-1, Neighborhood Business Zoning District; and

WHEREAS, the proposed antenna equipment enclosure would be located on the site of WILL-FM's broadcast studio located at 1110 W. Main Street in Urbana; and

WHEREAS, Section XIII-1.Q.2.(c) of the Urbana Zoning Ordinance permits the antenna collocation to be administratively approved by the Zoning Administrator; and

WHEREAS, Section XIII-1.R.1.(d) of the Urbana Zoning Ordinance requires that equipment enclosures located within 100 feet of a residential zoning district or land use must obtain a Special Use Permit; and

WHEREAS, the conditions placed on the approval in Section 1 herein are reasonable and intended to insure compliance with City requirements; and

WHEREAS, after due publication, a public hearing was held by the Urbana Plan Commission on February 22, 2007 concerning the petition filed by the petitioner in Plan Case No. 2034-SU-07; and

WHEREAS, on February 22, 2007, the Urbana Plan Commission voted 7 ayes and 1 nay to forward the case to the Urbana City Council with a recommendation to approve the request for a Special Use Permit, subject to the conditions provided herein; and WHEREAS, the findings of the Plan Commission indicate that approval of the Special Use Permit would promote the general health, safety, morals, and general welfare of the public; and

NOW, THEREFORE, BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF URBANA, ILLINOIS, as follows:

Section 1. A Special Use Permit is hereby approved to allow the establishment of an antenna equipment enclosure in the B-1, Neighborhood Business Zoning District with the following conditions upon approval:

- 1. The proposed equipment enclosure shall conform to the attached site plan (see Exhibit A).
- 2. The proposed equipment enclosure shall obtain all necessary building permits from the City of Urbana Building Safety Division.

LEGAL DESCRIPTION:

Lots 8 and 9 all on Block 44 of Seminary Addition to Urbana, as per plat recorded in deed record "Y" at page 208, in the East half of the Southeast Quarter of Section 7, Township 19 North, Range 9 East of the Third Principal Meridian, in Champaign County, Illinois.

PERMANENT PARCEL NUMBER: 92-21-07-478-003

Section 2. The City Clerk is directed to publish this Ordinance in pamphlet form by authority of the Corporate Authorities. This Ordinance shall be in full force and effect from and after its passage and publication in accordance with the terms of Chapter 65, Section 1-2-4 of the Illinois Compiled Statutes (65 ILCS 5/1-2-4). PASSED by the City Council this _____ day of ______, 2007. AYES: NAYS: ABSTAINS:

Phyllis D. Clark, City Clerk

APPROVED by the Mayor this _____ day of _____, 2007.

Laurel Lunt Prussing, Mayor

EXHIBIT A: SITE PLAN

CERTIFICATE OF PUBLICATION IN PAMPHLET FORM

I, Phyllis D. Clark, certify that I am the duly elected and acting Municipal Clerk of the City of Urbana, Champaign County, Illinois. I certify that on the _____ day of ______, 2007, the Corporate Authorities of the City of Urbana passed and approved Ordinance No. ______, entitled AN ORDINANCE APPROVING A SPECIAL USE PERMIT (To install an antenna equipment enclosure for an existing telecommunications tower in the B-1, Neighborhood Business Zoning District - Plan Case 2034-SU-07 / Insite Incorporated for T--Mobile Communications) which provided by its terms that it should be published in pamphlet form. The pamphlet form of Ordinance No. ______ was prepared, and a copy of such Ordinance was posted in the Urbana City Building commencing on the ______ day of ______, 2007, and continuing for at least ten (10) days thereafter. Copies of such Ordinance were also available for public inspection upon request at the Office of the City Clerk.

DATED at Urbana, Illinois, this _____ day of _____, 2007.

MINUTES OF A REGULAR MEETING

URBANA PLAN COMMISSION

DRAFT

DATE: February 22, 2007

TIME: 7:30 P.M.

PLACE: Urbana City Building 400 South Vine Street Urbana, IL 61801

MEMBERS PRESENT:	Jane Burris, Ben Grosser, Lew Hopkins, Michael Pollock, Bernadine Stake, Marilyn Upah-Bant, James Ward, Don White
MEMBERS EXCUSED:	None
STAFF PRESENT:	Elizabeth Tyler, Director of Community Development Services; Robert Myers, Planning Manager; Matt Wempe, Planner II; Paul Lindahl, Planner I; Jeff Engstrom, Planner I; Teri Andel, Planning Secretary; Gale Jamison, Assistant City Engineer
OTHERS PRESENT:	Tyler Fitch, Angie Fred, Debbie Insana, David Monk, Dennis Roberts, Charles Smyth, Christopher Stohr, Joel Vanessen, Dianna Visek

NEW PUBLIC HEARINGS

Plan Case No. 2034-SU-07: A request by Insite Incorporated (as an agent for T-Mobile Communications) for a Special Use Permit to install an antenna equipment enclosure for an existing telecommunications tower at 1110 West Main Street in the B-1, Neighborhood Business Zoning District.

Mr. Wempe gave the staff presentation to the Plan Commission regarding this case. He began with a brief introduction and background of the proposed site. He described the proposed site and the surrounding properties noting their land use. He discussed the proposed antenna equipment enclosure. He reviewed the requirements for a Special Use Permit according to Section VII-6 of the Urbana Zoning Ordinance. He read the options of the Plan Commission and presented staff's recommendation, which is as follows:

Based on the evidence presented in the discussion above, and without the benefit of considering additional evidence that may be presented at the public hearing, staff recommends that the Plan Commission recommend **APPROVAL** of the proposed special use permit in Plan Case No. 2034-SU-07 to the City Council, as presented herein, with the following conditions.

- 1. The proposed equipment enclosure shall conform to the attached site plan (see Exhibit H).
- 2. The proposed equipment enclosure shall obtain all necessary building permits from the City of Urbana Building Safety Division.

Ms. Stake questioned whether City staff had any criteria to go by to assure that there will be no harm to the nearby residents. Mr. Wempe asked what she meant by harm. Does she mean radio frequency harm? Ms. Stake said yes, that is what she means. Mr. Wempe replied that Federal law actually preempts municipalities from using health and safety considerations for radio frequency waves as a reason for approval or denial of telecommunication towers and equipment. Ms. Stake wondered how we would know if there will be no harm to nearby residents. Mr. Wempe responded by saying that FCC has said that mobile carriers do not produce enough radio frequency waves to be of a concern to where they would violate the maximum exposure limits. Ms. Stake asked if there is research to show this. Mr. Wempe said that it is based on Federal government research.

Ms. Stake inquired as to how close people live to the proposed site. Mr. Wempe referred her to the photos in Exhibit G. It shows how close the adjoining apartment building is to the existing tower.

Mr. Myers stated that from the photos it is clear there are an existing tower and satellite dishes right next door. The petitioner is proposing to place an antenna on the existing tower and to build a new equipment enclosure at the base of the tower.

Ms. Upah-Bant asked if the City could place another condition on the approval of the special use permit requiring the petitioner to meet FCC standards. Mr. Wempe said yes.

Mr. Grosser inquired as to why the petitioner wants a wood fence. Mr. Wempe replied that the fence is not required by City code, and the wood fence is something that the petitioner is proposing.

Chair Pollock opened the hearing up to hear public input. With no comments or questions from anyone in the audience, he closed the public input portion of the hearing and opened it up for the Plan Commission to discuss.

Ms. Stake commented that it is too ugly and that she did not want to allow it. Chair Pollock pointed out that everything in the photos in Exhibit G already exists.

Mr. White moved that the Plan Commission forward Plan Case No. 2034-SU-07 to the City Council with a recommendation for approval including the two conditions as recommended by City staff. Mr. Ward seconded the motion.

Chair Pollock stated that the University of Illinois (U of I) does not recognize the City's zoning districts. Will they recognize our requirement that they obtain a building permit? Mr. Wempe responded by saying that this is actually a private entity on U of I property, so it is subject to the City of Urbana's codes and building permit requirements.

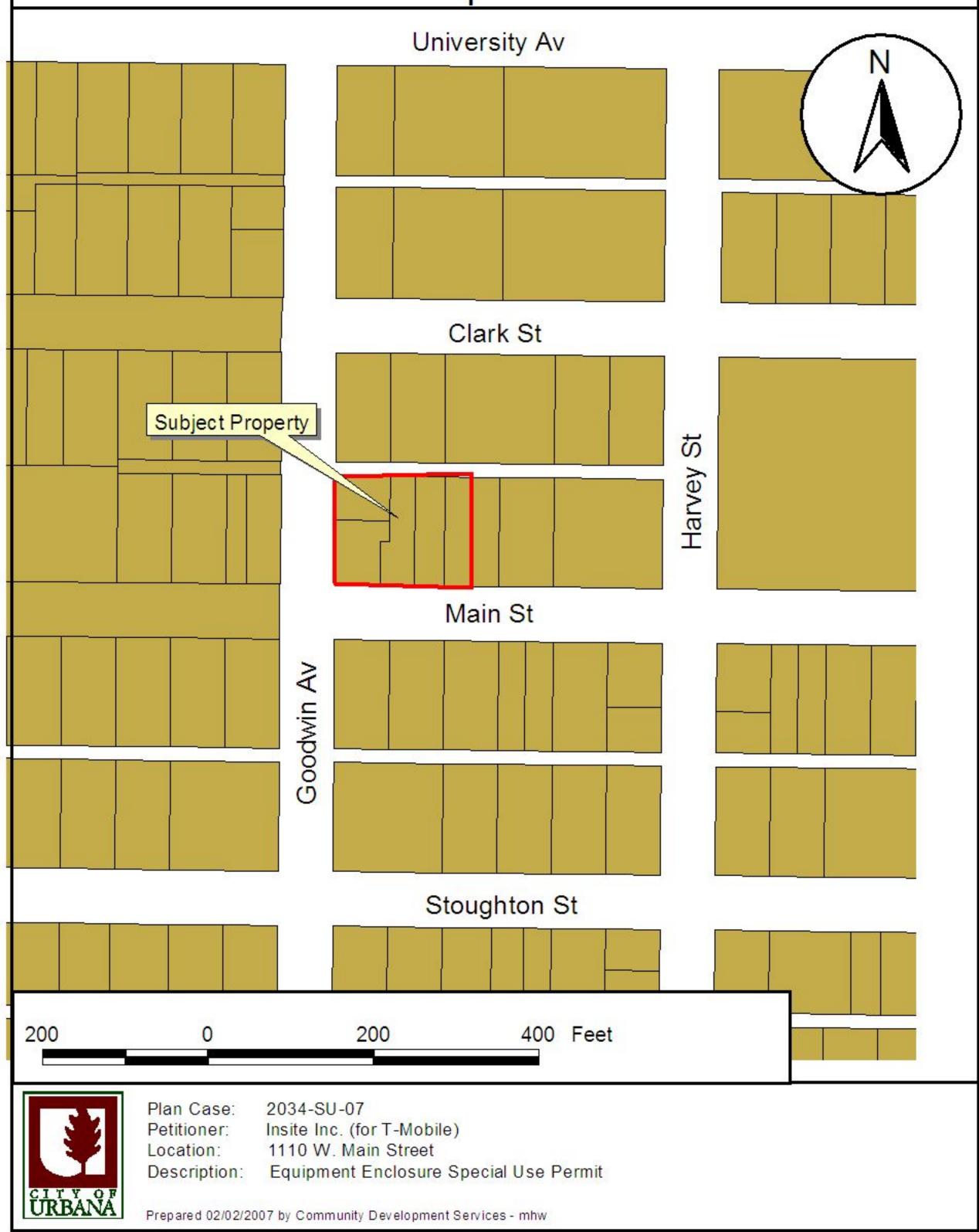
Mr. Grosser noted that while he appreciates the wood fence as an attempt to screen, he did not know if it would have much affect. He wondered if they would prefer to have a chain-linked fence for visibility issues through the space as opposed to a wood fence. Chair Pollock pointed out that in this case you get both. There is already a chain-linked fence around the property's perimeter. Mr. Wempe added that the proposed equipment enclosure would be fairly far back from the sidewalk.

Roll call was as follows:

Ms. Bu	rris	-	Yes	Mr. Grosser	-	Yes
Mr. Ho	pkins	-	Yes	Mr. Pollock	-	Yes
Ms. Sta	ke	-	No	Ms. Upah-Bant	-	Yes
Mr. Wa	rd	-	Yes	Mr. White	-	Yes

The motion was passed by a vote of 7-1.

Exhibit A: Location Map



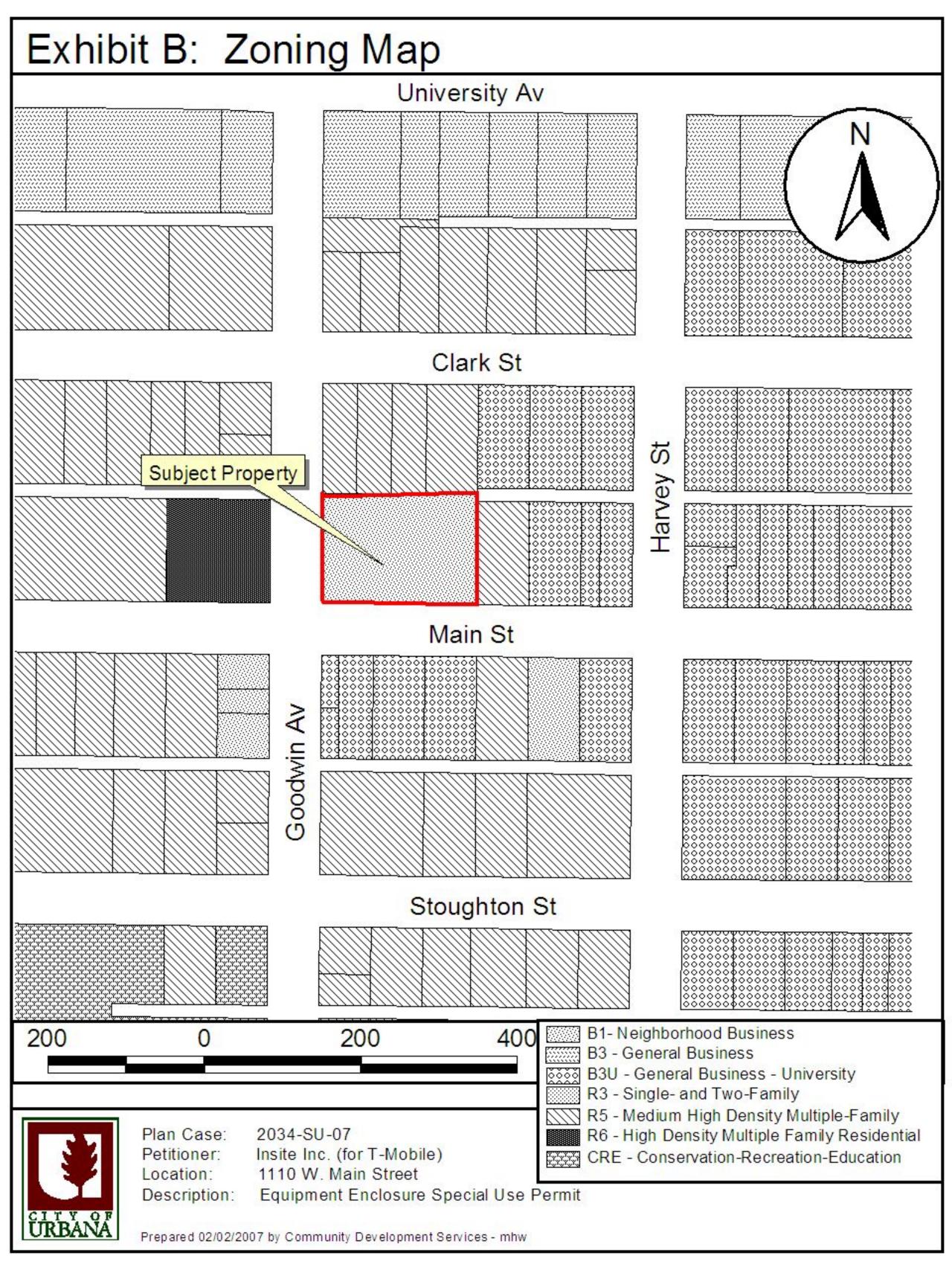


Exhibit C: Existing Land Use Map

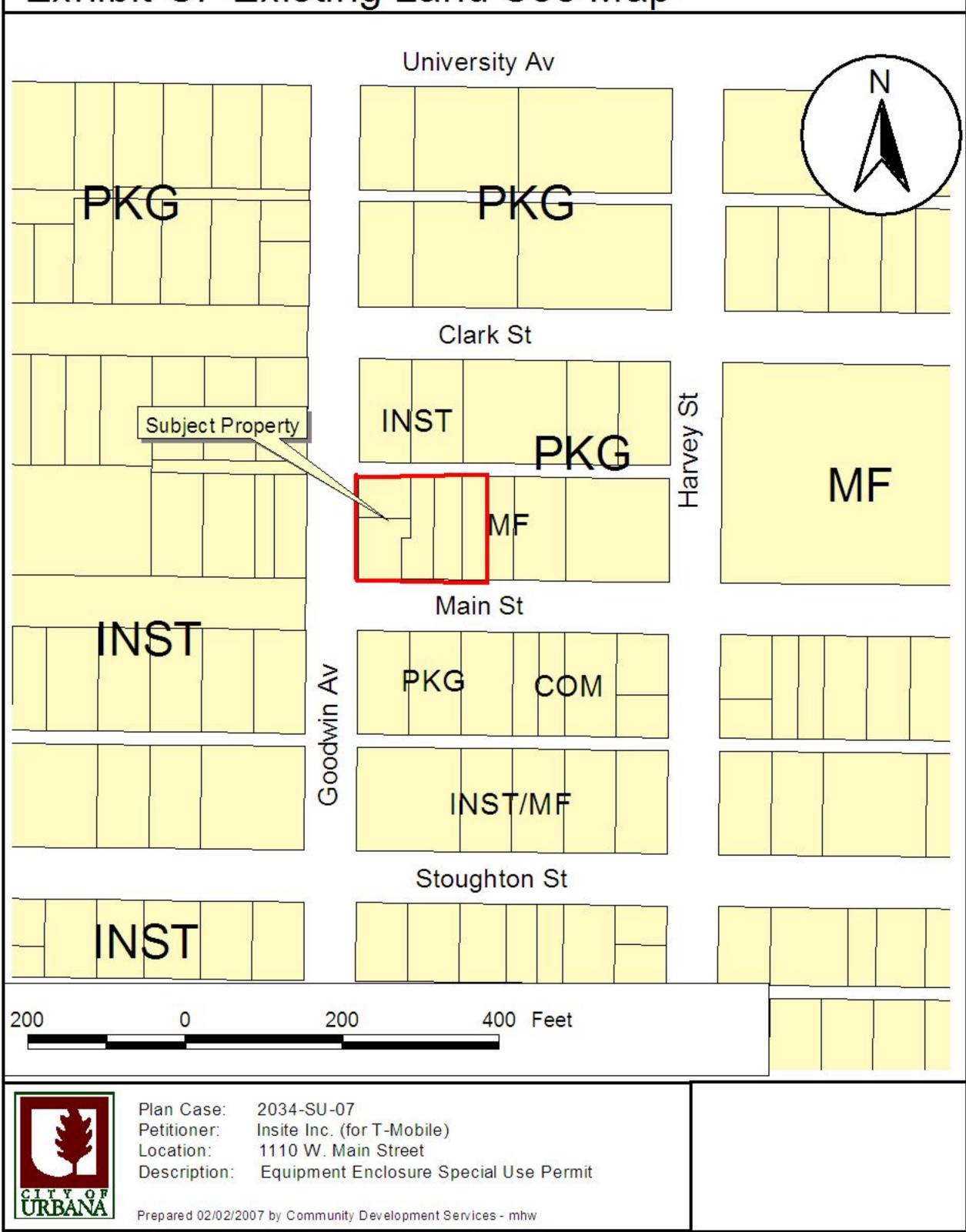
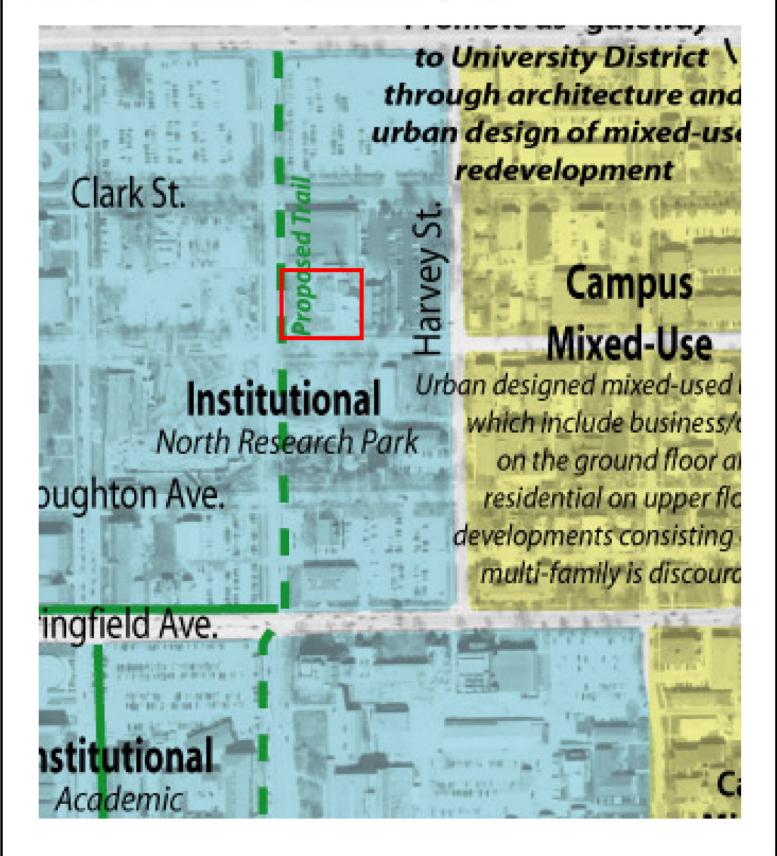


Exhibit D: Future Land Use Map





Plan Case: Petitioner: Location: Description:

2034-SU-07
 Insite Inc. (for T-Mobile)
 1110 W. Main Street
 Equipment Enclosure Special Use Permit

Prepared 02/02/2007 by Community Development Services - mhw

Exhibit E: Aerial Map





Plan Case: Petitioner: Location: Description:

2034-SU-07 Insite Inc. (for T-Mobile) 1110 W. Main Street Equipment Enclosure Special Use Permit

Prepared 02/02/2007 by Community Development Services - mhw



Application for Special Use Permit - Plan Commission

APPLICATION FEE - \$150.00

DO NOT WRITE IN THIS SPACE - FOR OFFICE USE ONLY

Date Filed:	Plan Case No.: _ 2034	-SU-07
Date Set for Hearing:		
Date Hearing Held:		
Published Notice Made:	Newspaper:	
Date Adjacent Property Owners Notified:		
Fee Paid Receipt No.:	Amount	Date:
Action by Commission on Request:		
Action by Council on Request:		

A SPECIAL USE PERMIT is requested in conformity with the powers vested in the Plan Commission to recommend to the City Council under Section $\underline{XIII-1.R}$ of the Urbana Zoning Ordinance to allow (insert proposed use)

T-mobile is seeking a Special Use to co-locate nine (9) panel antennas to the existing tower at 1110 W. Main Street. The existing tower is 194' tall and T-Mobile is proposing to locate at the 125' level. The antennas will also have thirty-six (36) cables connecting to three (3) outdoor equipment cabinets located in a fenced in twenty by twenty lease area on the ground. The fence will be wood and the cabinets will be placed on a cement slab on the property described below.

1. Legal Description of Property (attach a separate sheet if necessary)

Lots 8 and 9 all in Block 44 of Seminary Addition to Urbana, as per plat recorded in deed record "Y" at page 208, in the East half of the Southeast Quarter of Section 7, Township 19 North, Range 9 East of the Third Principal Meridian, In Champaign County, Illinois.

2. General location or address of property <u>1110 W. Main Street</u>

3. Lot size (depth) 132 Ft. (multiplied by width) 132 Ft.= 17,424 square feet.

Application for Special Use Permit

4. Present use : <u>The University Radio Station</u>. The tower is used for the radio's wireless communications as well as other wireless carriers similar to T-Mobile who are already leasing space on the tower.

5. Zoning Districts: <u>R-5</u>

DATA ON APPLICANT AND OWNER

 Name of Applicant(s) <u>T-Mobile – Ray Shinkle as acting agent.</u> Address of Applicant <u>8550 W. Bryn Mawr, Chicago, IL 60631</u> Telephone of Applicant (<u>773</u>) <u>960-8781</u> Property Interest of Applicant, (owner, contract purchaser) <u>Lessee</u>

2. Name of Owner(s) The University of Illinois

REASONS FOR REQUEST FOR APPLICATION FOR SPECIAL USE PERMIT

NOTE: The following information must be provided in order to process the application. If additional space is needed, attach extra pages to application.

1. Explain how the proposed use is conducive to the public convenience at the location of the property.

The proposed will be in harmony and conducive, both generally and specifically, with the Code for which regulations of the district in question were established and with the general purpose and intent of Urbana's Zoning Ordinance. Collocation of wireless facilities is the preferred option for providing wireless service and the proposed site will in fact improve the quality of life for reasons stated herein with this application.

Quality wireless technology including voice and data networks is integral to virtually every local business, citizen, resident, student, and visitor to Urbana. Enhanced wireless communication will have a positive influence on the economic development of this area. Businesses, employees and customers would benefit from improved T-Mobile service that will increase productivity, convenience and access to information. The availability of current and future cutting edge wireless technology will continue to make Urbana a pleasant place to live and desirable place to invest and conduct business. Indeed, quality wireless networks within your community assure that businesses remain connected with their customers, vendors and employees. This is one of the factors that will encourage existing businesses to remain and expand and may help attract new businesses or private investment in Urbana.

2. Explain how the proposed use is designed, located and proposed to be operated, so that it will not be unreasonably injurious or detrimental to the district in which it shall be located, or otherwise injurious or detrimental to the public welfare.

The establishment, maintenance and operation of this communication facility will be wholly contained on the existing tower and within the fenced area as depicted on the plans. Due to the fact that T-Mobile has been sensitive in selecting a site to co-locate that will minimize the impact on the surrounding property, its facility will not have an adverse effect upon adjacent property, the character of the area or the public health, safety, and general welfare.

Indeed, a wireless facility is unstaffed, and accordingly, there will be no impact to the existing traffic patterns nor will there be any traffic hazards or nuisances generated. Maintenance personnel will visit this site on average of once or twice a month, and thus, the safety and efficiency of public streets will be maintained.

These types of facilities have become common among America's landscape and studies have shown that they do not detrimentally affect property values in any way. T-Mobile's antennas will match some of the antennas already existing on the tower and are considerably small than the other ones owned and operated by the University.

Wireless technology does not have an adverse effect on matters affecting the public health, safety and general welfare. To the contrary, wireless technology affords vital communications in emergency situations and will commonly be used by local residents and emergency personnel to protect the general public's health, safety and welfare. These emergency services include 911 services, the ability to transmit vital data, a backup system to landline phone communication, to name just a few.

3. <u>Explain how the proposed use conforms to the applicable regulations and standards of and preserves the essential character of the district in which it shall be located.</u>

Wireless technology provides convenient, reliable, every day communication to its users in your neighborhood or community. Importantly, wireless technology affords vital communications in emergency situations and will commonly be used by local residents and emergency personnel to protect general public's health, safety and welfare.

Further, wireless telephone technology provides many benefits that contribute to the general welfare of the communities it serves. These services include, but are not limited to the following:

- 911 program allowing motorists to summon aid and report dangerous situations.
- Support for emergency services by providing wireless communications to paramedics, firefighters, and law enforcement agencies.
- The ability to transmit data allowing for immediate access to vital information.
- A backup system to the landline system in the event of a natural or man-made disaster.
- Immediate access to national hazardous material databases from the site of hazardous material spill.
- Immediate communication capabilities outside of the home, enhancing the safety of residents by allowing immediate access to emergency assistance.
- E-911 provides emergency services a caller ID as well as the location of the distressed caller within 100 feet.
- Support for the busy lives of people in the village reducing stress and increasing productivity.

WHEREFORE, petitioner prays that this petition be heard by the Urbana Plan Commission and the Application for Special Use Permit be granted.

Respectfully submitted this 1st day of February 2007.

Signature of Applicant

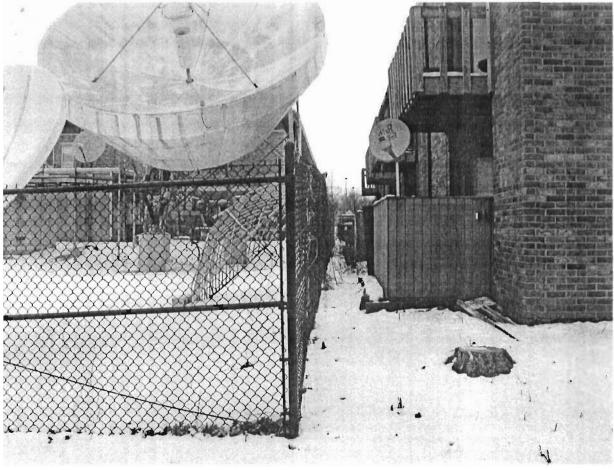
STATE OF ILLINOIS } CHAMPAIGN COUNTY }

Subscribed and sworn to before me this 1st day of February 2007.

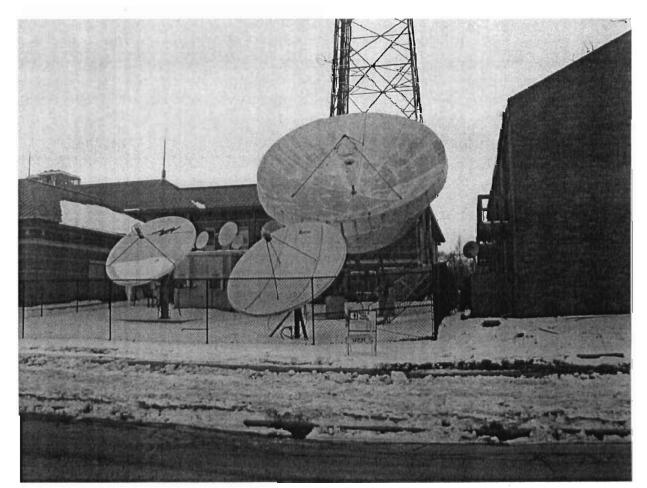
(seal)

	()
Notary Public	
Signature of Applicant Ruy Shink	h as agent
Signature of Applicant	
Petitioner's Attorney (if applicable)	_
Address 8550 W. Bryn Mawr, Chicago, IL 60631	
Telephone T-Mobile Office: (773) 444-5400 / Ray Shinkle's Mo	bile (773) 960-878
•	·····

Exhibit G: Site Photos



Eastern Property Line, looking north



Main Street, looking north

Judith Checker 205 N Gregory St Urbana, IL 61801 To: the Planning Council ph: 367-1115 From: Judy Chicker Re: Microward emissions in residential neighborhoods Hate: Felo 21, 2007 Thank you for the opportunity for input on the proposed spicial as perimit a property at 1110 W. Main St. for T- Hobile use of an existing antenna. Dhave had the occassion to set in meeting regarding a proposed tower on a meeting building in Chicage and have heard ando building in Chicage widered PEN or the legal and Dientific evidence PEN or the legal and Dientific in the Flim the mestly on findings done by the EVor (hased mistly on findings done by the Evor (Hased mistly of the testimory listerses) (Hased member in cidences of various the its member states firsten for an conversed the in a member in cidences of various conversed the in a member shall dirorden conversed the manual member products of the conversed the minerological distribution of the and neuroloopeal assorates contract already and neuroloopeal assorations increased miles condo ous the permits allows hope you will condo ous the permits allows hope you beakty simed unever or intensity afequard the health wave frequency or intensity of that neighborhood.