# \*

### DEPARTMENT OF COMMUNITY DEVELOPMENT SERVICES

Administrative Division

#### memorandum

**TO:** Bruce K. Walden, Chief Administrative Officer

**FROM:** Elizabeth H. Tyler, AICP, Director

**DATE:** May 23, 2002

**SUBJECT:** Regional Planning Commission Extra-Territorial Jurisdiction Study

## **Description**

As an informational item, City Council is presented with the results of a special planning study undertaken by the Regional Planning Commission on Extra-Territorial Jurisdiction issues. This study incorporates a vision of increased communication, compact and contiguous development, cost-efficient development, agricultural protection, flexible development standards, and uniform land use definitions and regulations for the extra-territorial jurisdictional area.

# Background

In the wake of the attempt to incorporate the Village of Big Grove in the Summer of 2000, the Champaign County Regional Planning Commission was asked to undertake a study to address the policy issues raised by the Big Grove event and to identify strategies to resolve outstanding interjurisdictional issues.

In order to effectively study this issue, the Regional Planning Commission convened two committees in early 2001: a policy committee composed of elected officials from Champaign County, metropolitan area townships (i.e., Somer, Urbana, Champaign, Cunningham and Hensley), the Cities of Champaign and Urbana, and the Villages of Mahomet and Savoy; and a technical committee composed of staff from these jurisdictions. These committees met on a frequent basis over a period of several months to develop the scope, vision statements, findings, and recommendations of the study. Upon completion of a draft of the Study in November 2001, it was presented at a series of public forums within the extra-territorial areas of each of the affected townships. The study was modified based upon public comment and was formally adopted by the Regional Planning Commission in March 2002. As the City of Urbana is a member of the Regional Planning Commission, the study has already received a form of endorsement by Urbana.

A presentation on the Study was made to the Urbana Comprehensive Plan Steering Committee by Regional Planning Commission Executive Director John Dimit on May 16, 2002. The Committee

voted unanimously to endorse the study. A presentation on the Study will also be made by City staff to the Urbana Plan Commission on May 23, 2002.

Cooperating jurisdictions, including the Villages of Savoy and Mahomet and the City of Champaign have presented the study to their respective boards and councils as an informational item. On May 21, 2002, the Champaign County Board adopted a Resolution Endorsing the Extra-Territorial Jurisdiction Study (copy attached).

#### **Issues**

The Extra-Territorial Jurisdiction Study identifies a need for collaborative regional planning to address an historic lack of planning, to broaden the planning interests reflected in the extra-territorial area, and to help resolve conflicts between municipal planning and county zoning.

To address issues of overlapping land use and development regulatory authority, the study recommends revisions to the County zoning ordinance and municipal subdivision ordinances and encouragement of development to urban standards and annexation of properties adjacent to municipalities. To address the increased pace of development and annexation, the study recommends countywide land use data collection, targeting of growth to those areas where infrastructure can support it, control of impacts of rural development, and further study of issues related to population growth and land consumption. To address fringe area road maintenance difficulties, the study recommends improved representation of townships in regional transportation planning efforts and improved coordination between road commissioners and municipal engineers. The study recommends increased communication between municipalities and townships and additional study to examine relationships between townships, municipalities, the county and special purpose districts. Finally, the study recommends improved representation by township government on advisory bodies and involvement of extra-territorial jurisdiction residents in the preparation of municipal comprehensive plans.

Many of the recommendations of the study have already been incorporated by the City of Urbana or other participating jurisdictions. The CUUATS technical and policy committees now include *exofficio* participation by townships. Update of both the City's Subdivision Ordinance and the County's Zoning Ordinance is underway. The City's Comprehensive Plan Steering Committee includes representatives from both rural townships (Somer and Urbana) and the planning effort has involved neighborhood workshops and visioning efforts in the extra-territorial jurisdictional areas. At a staff level, the City Engineer and other City staff meet with both the Urbana and Somer Township Supervisors and Road District Commissioners on a bi-annual basis to address issues of mutual interest.

# **Fiscal Impacts**

Many of the recommendations contained within the study have already been implemented by the City of Urbana. No additional fiscal impact is anticipated.

# Options/Recommendation

City staff is supportive of the findings and recommendations of the study. The City Council is asked to review and accept the final study as an informational item.

Attachment: Champaign County Board Resolution of Support

Enclosure: Extra Territorial Jurisdiction Study, 2002

#### **RESOLUTION NO.**

# RESOLUTION ENDORSING EXTRA -TERRITORIAL JURISDICTION STUDY

**WHEREAS**, the Champaign County Regional Planning Commission has undertaken a study of intergovernmental relations with respect to land use and development in the extra-territorial jurisdictional areas surrounding Champaign, Urbana and Savoy;

**WHEREAS**, the Champaign County Regional Planning Commission has forwarded the Extra-territorial Jurisdiction Study to the Champaign County Board for its consideration and endorsement;

**WHEREAS**, the Extra-territorial Jurisdiction Study makes findings regarding issues important to intergovernmental cooperation and recommendations relevant to various agencies as to ways that intergovernmental cooperation can be improved and strengthened;

WHEREAS, cooperative relations between units of government in the urbanized areas of of the County are important for ensuring sound land use and development decisions and for protecting and promoting the health, safety and general welfare of the people of Champaign County;

**NOW, THEREFORE, BE IT RESOLVED** by the Champaign County Board, Champaign County, Illinois, as follows:

- 1. That the Champaign County Board hereby endorses the findings of the Extra-territorial Jurisdiction Study.
- 1. That the Champaign County Board commends the recommendations contained in the Extra-territorial Jurisdiction Study to the relevant local government agencies for their careful consideration.

**PRESENTED, ADOPTED, APPROVED, AND RECORDED** this 2<sup>1st.</sup> day of May, A.D. 2002.

SIGNED: Patricia A. Avery, Chair Champaign County Board, Champaign County, Illinois

ATTEST: Mark Shelden, County Clerk & Ex-Officio Clerk of the County Board

# Regional Planning Commission Extraterritorial Jurisdiction Study

For information on obtaining a copy of the study, contact:

#### Frank DiNovo

Director

Champaign County Department of Planning & Zoning Brookens Administrative Center 1776 E. Washington St., Urbana, Illinois 61802 Telephone: 217-384-3708 FAX: 217-328-2426

E-mail:fddpz@ccrpc.org