

COMMITTEE ON ADMINISTRATION AND FINANCE
February 8, 1993

Committee Members Present:

Michael Pollock (Chairman), Joan Barr, Lonnie Clark, Clifford Singer,
Charles Smyth, Joseph Whelan

Committee Members Absent:

Bonnie Tarr

Staff Members Present:

Bruce Walden, Jack Waaler, Tom Lindsey, Ronald Eldridge, Chief Schlieter,
April Getchius, Bob Gleissner, William Gray, Rod Fletcher, Glenn Berman, Charles
Gordon, Delora Foster, Mayor Markland

Others Present:

Elder Michael Jenkins, Mary L. Brooks, Hattie Jenkins, Members of the News Media

Meeting Location:

City Council Chambers

There being a quorum, the meeting was called to order at 7:35 p.m. by Chairman Pollock.

Additions to the Agenda and Staff Report

Mr. Whelan requested that Street Crossing at Steer Place be placed on the agenda of the Traffic Commission.

Minutes of Previous Meeting

Mr. Smyth moved to approve the minutes of the January 11, 1993 regular meeting. The motion was seconded by Mr. Clark and carried by a voice vote.

An Ordinance Dissolving Special Service Area #2

City Attorney Jack Waaler stated that Special Service Area Number Two was developed for the sole purpose of paying off bonds for the Philo Road/ Florida Avenue improvement project. He said the Champaign County Clerk has requested that action be taken to dissolve the area since the bonds are now fully paid.

Mr. Singer moved to send to Council An Ordinance Dissolving Special Service Area Number Two. The motion was seconded by Mr. Clark and carried by a voice vote.

Mr. Pollock stated that the ordinance will be on the agenda of the February 15, 1993 Council meeting.

Amendment To Section 2-118 Of The City Code (Purchase, Sale or Lease of Real Estate)

Mr. Waaler stated that the proposed ordinance regarding real estate transactions is intended to clarify questions that have arisen in the past. He reviewed the following changes: clarification of the 3/4 vote required for passage in Section 2-118(a)(1); superfluous text deleted from Section 2-118(a)(2); a new Section 2-118(a)(3) added that would not require second Council approval for sale of property as part of a Community Development Program already approved by ordinance; superfluous text deleted from 2-118(b); an exception for minor transactions added as Section 2-118(h) pertaining to purchases of options in the amount of \$1,000 or less; a new Section 2-118.2 designates the Comptroller as the City officer to sign claims for lien to be recorded.

Mr. Singer moved to send to Council An Ordinance Amending Chapter 2 Of The Code Of Ordinances, City Of Urbana, Illinois (Purchase, Sale or Lease of Real Estate). The motion was seconded by Mr. Whelan and carried by a voice vote.

Mr. Pollock stated that the ordinance will be on the agenda of the February 15, 1993 Council meeting.

An Ordinance Regarding Administrative Costs

Mr. Waaler stated that the proposed ordinance would allow the City to charge administrative and overhead costs along with actual costs for services rendered in cases where the City is authorized to remove junk, debris or unsafe structures from private property or to mow vegetation. It also allows administrative and overhead charges if a person negligently damages or destroys City property. He said the purpose of the ordinance is to protect the City from losing public revenue.

Mr. Smyth moved to send An Ordinance Authorizing The Charging Of The Actual Costs Including Administrative And Overhead Costs In Certain Cases to Council. The motion was seconded by Mr. Singer and carried by a voice vote.

Mr. Pollock stated that the ordinance will be on the agenda of the February 15, 1993

Council meeting.

An Ordinance Amending Chapter 3 Of The Code To Prohibit Consumption Of Alcoholic Liquor On Public Property

Elder Michael Jenkins, 1402 West Beslin, representing Concerned Citizens of Urbana, addressed the Committee urging passage of the proposed ordinance prohibiting alcoholic consumption on public property.

Mr. Clark thanked the citizens who have expressed their views on the subject and stated that the ordinance is long overdue, particularly considering the fact that the City of Champaign already prohibits public consumption of alcohol.

Mr. Smyth raised the question of how the annual Freedom Celebration held on July 4 would be handled.

Mayor Markland stated that he would investigate the possibility of issuing a special permit to the Freedom Celebration Committee, sponsors of the event, that would allow public consumption of alcohol at the parade.

Mr. Singer suggested that the ordinance be revised to include the possibility of businesses being issued special permits that would allow drinking in parking lots or on sidewalks adjacent to their establishments. Mayor Markland responded that pursuant to the Liquor Code, special permits are issued that allow serving and drinking of alcohol in the parking lots of applicant establishments.

Mr. Singer raised the question of how homeless individuals would be treated under this ordinance.

Chief of Police Willard Schlieter stated that the Police Department would look at alternative treatment programs in such instances.

Mr. Singer suggested that the ordinance include explicit provisions allowing an alternative to imposing a fine. He clarified that if the City Attorney were to prosecute a case against a homeless individual, alternative sentencing could be requested.

Mayor Markland stated that the ordinance would provide police officers with the tools they need to clean up some neighborhoods in Urbana.

Mr. Singer asked if a "Whereas Clause" should be included in the ordinance clarifying the intent of the ordinance. Mr. Pollock stated he does not think such an addition is necessary and requested that Mr. Singer make a motion to determine the consensus of the committee. Mr. Singer said he would

draft something for staff to consider. Mr. Walden said he would prefer a motion directing staff to include a preamble.

Mr. Singer moved that staff draft a preamble to the ordinance reflecting the intent to control use of alcohol "on public streets in general" as opposed to "on individual properties". The motion was seconded by Mr. Smyth and failed by a show of hands vote.

Mary L. Brooks, 1210 West Beslin, cited statistics regarding alcohol use by young people in support of adoption of the proposed ordinance on consumption of alcohol on public property.

Hattie Jenkins, 1402 West Beslin, reminded the committee that individuals who drink on the streets often get into automobiles and drive. She noted that children at King School are subjected to broken bottles and litter left by individuals who drink on public property.

Mr. Singer moved to send An Ordinance Amending Chapter 3 Of The Urbana City Code ("Alcoholic Liquors") To Prohibit Consumption Of Alcoholic Liquor On Public Property to Council with the technical changes suggested. The motion was seconded by Mr. Smyth and carried by a voice vote.

Mr. Pollock stated that the ordinance will be on the agenda of the February 15, 1993 Council meeting.

Budget Time Table

Mr. Smyth suggested that the EDC and CUCVB presentations be scheduled after the election. Mr. Singer suggested that both presentations be scheduled on April 26, 1993. Mr. Whelan objected to a change in the schedule that would place consideration of funding for the two agencies under a new Council. Mr. Clark agreed with scheduling the presentations on April 26, 1993.

Mr. Singer moved to approve the Budget Time Table schedule changing EDC and CUCVB presentations to April 26, 1993. The motion was seconded by Mr. Smyth and carried by a voice vote.

Review of Social Service Funding Process

Mr. Pollock reported that he is in the process of revising the Social Service Agency Grant application and procedures in order to eliminate two meetings normally held to hear requests. He said he will send materials that have been prepared to Council Members for consideration. He requested that discussion of the process be placed on the agenda of the February 22, 1993 Committee on Environment and Public Safety meeting.

Mr. Singer moved that Mr. Pollock proceed as outlined. The motion was seconded by Mr.

Smyth and carried by a voice vote.

Mr. Pollock stated that the item will be on the agenda of the February 22, 1993 Committee on Environment and Public Safety meeting.

Recycling Drop Off Centers

Responding to a question on the status of funding for recycling centers, Environmental Manager Rod Fletcher read a motion previously proposed by Mr. Singer regarding recycling drop off centers. He noted that the only drop off center in Urbana is located in the parking lot of Jerry's IGA and could be funded for approximately \$2,100 per month.

Mr. Singer moved to send to Council a motion instructing staff to enter into contracts to help support one or two recycling drop off centers in Urbana starting April 1, 1993, funds to cover this through July 1, 1993 will be paid from the ISWDA balance with a temporary loan from the previous Environmental Management fund's appropriations, if necessary. The motion was seconded by Mr. Clark and carried by a voice vote.

Mr. Pollock stated that the motion will be on the agenda of the February 15, 1993 Council meeting.

Hepatitis B Vaccination/Budget Amendment

Mr. Pollock recalled that a budget amendment to fund mandatory Hepatitis B Vaccinations for Police Officers failed at the February 1, 1993 Council meeting.

Mr. Walden noted that the program has been discussed; however, the issue of how to fund the request is unresolved. He said the expenditure was not anticipated and it is not known at this time whether transferrable funds will be available to pay for the program.

Mr. Singer stated that until it is determined that there is no funding within the Police Department to pay for the expense, he will not make a special exception in this case. He cited a 4% cushion in the department budget and the Operations and Contractual Services line item as possible sources for funding the expenditure.

Mr. Pollock asked Mr. Walden what action would be taken if the budget amendment does not pass. Mr. Walden said the series shots will be administered, as required, and if funds are not available to cover the costs, something will ultimately be cut from the Police budget.

Mr. Whelan moved to send An Ordinance Revising The Annual Budget Ordinance - Police Hepatitis B Shots to Council. The motion was seconded by Mr. Clark.

Mr. Smyth stated it is too early to be rearranging the budget and he supports the idea of requiring any department to re-examine their budget for sources to pay unexpected expenditures.

Seeing the possibility that the budget amendment could fail if sent to Council, Mr. Pollock conducted a straw poll. The poll indicated insufficient support for passage. Mr. Pollock suggested that the motion to send the budget amendment to Council be withdrawn. There were no objections.

ISWDA Discussion

Mr. Walden directed the committee's attention to his memorandum dated January 28, 1993 regarding solid waste planning. He asked Assistant City Attorney Tom Lindsey to review the law regarding solid waste planning.

Mr. Lindsey stated that Champaign County under the Solid Waste Planning and Recycling Act is required to provide a solid waste management plan. The County may delegate that planning authority to a municipality or an intergovernmental joint action agency and previously did delegate to the ISWDA. The implementation aspects of the authority was subsequently withdrawn from the ISWDA. The Local Solid Waste Disposal Act provides planning authority to municipalities for their own jurisdiction. Mr. Lindsey said the question to consider at this time is, if the city moves forward with solid waste planning, will the County at some future time interfere, in the absence of an active ISWDA. He said staff's recommendation is to leave the responsibility with the regional authority as determined by state statute.

Mr. Smyth moved that staff proceed on all five recommendations as follows:

- "1. Respectfully refuse to accept any delegation by the County of its planning and implementation authority under SWPRA. Encourage the County to recognize and undertake its responsibilities under SWPRA. The City could offer assistance but should not assume responsibility.
2. Maintain the existing legal structure of the ISWDA, with or without the County, for possible future regional activity.
3. Enter into a separate agreement with the County to suspend operation and funding of ISWDA so long as the County does not unilaterally take action which will frustrate solid waste management efforts undertaken or committed to by the City. This would permit the City to go forward with its own planning while the County considers its responsibilities under SWPRA. This agreement should address the distribution of assets, XL contingent liability, storage of records, and contractual rights.
4. Enter into separate agreement with the County and possibly the City of Champaign regarding the continued operation of the Yard Waste Site.
5. Explore additional agreements with the County and possibly the City of Champaign

regarding community educational programs and household hazardous waste collection programs."

The motion was seconded by Mr. Singer and carried by a voice vote.

Mr. Walden said that prior to the expiration of the Fourth Addendum, staff will provide an update and recommendation to the Committee.

Discussion of Lot Sizes in MOR Zoning District

Information provided in a memorandum to the committee regarding lot sizes and FAR in the Mixed Office Residential (MOR) zoning district led to a consensus that no further discussion is required.

Mr. Pollock moved to not consider lot sizes in the MOR district further. The motion was seconded by Mr. Whelan and carried by a voice vote.

Traffic Commission Issues

Mr. Singer explained that as Chairman of the Traffic Commission meeting at which the proposed items were discussed, he requested that the items be placed on this committee agenda because he will be absent from the February 22, 1993 Committee on Environment and Public Safety meeting at which they would normally be addressed. There were no objections.

Mr. Whelan and Mr. Clark left the meeting.

Vine Street

Public Works Director William Gray reported that a letter was received from June E. Walley, Assistant Superintendent for Business and Personnel Services of the Urbana School District 116, requesting that the west side of Vine Street between Fairlawn and Michigan be designated as a snow route. He said staff concurs with the request.

Mr. Smyth moved to send to Council An Ordinance Amending The Urbana Local Traffic Ordinance, As Amended, Restricting Parking On Vine Street Between Fairlawn Drive and Michigan Avenue. The motion was seconded by Mr. Singer and carried by a voice vote.

Mr. Pollock stated that the Ordinance will be on the February 15, 1993 Council agenda.

Springfield and Mathews

Mr. Gray read six recommendations from the Traffic Commission to improve safety for pedestrians at the intersection of Springfield and Mathews Avenues (University High School).

Mr. Smyth moved to send to Council An Ordinance Amending Section 14-7 Of The Urbana Local Traffic Ordinance, As Amended, Establishing A No Parking Zone On Springfield Avenue and to approve the six recommendations as follows:

- "A. Remove one parking space on the north side of Springfield Avenue just west of Mathews to improve the visibility of pedestrians and vehicles at the intersection. This change would be implemented by Council approval of An Ordinance Amending Section 14-7 Of The Urbana Local Traffic Ordinance, As Amended, Establishing A No parking Zone On Springfield Avenue
- B. Relocate pedestrian crossing warning sign on north side of Springfield closer to curb.
- C. Remark crosswalk at Springfield and Mathews with new preformed plastic material to improve visibility to vehicles.
- D. Adjust timing of traffic signals at Springfield/Wright and Springfield/Goodwin intersections to maximize gaps in vehicular traffic.
- E. Budget Capital Improvement funds (\$5,000) for FY 93-94 to install a flashing yellow beacon to be operated by a time clock at the intersection. The times the beacon will operate will match those at other school crossings.
- F. Continue working with University of Illinois and Mass Transit District regarding traffic engineering type improvements such as on-street parking, one-way streets, crosswalk markings, bus stops and bus routes along the entire Springfield Avenue corridor from Goodwin to Wright and the entire north campus area."

The motion was seconded by Ms. Barr and carried by a voice vote.

3 to 10 Parking

Finance Office Manager Delora Foster expressed concerns about the ordinance proposed by Mr. Singer regarding its implications for the Municipal Collector's Office. She suggested that consideration be given to specifying that the special permits issued to personnel of Urbana School District 116 be restricted to allow parking east of Orchard Street only. She said the different fees proposed for the West Urbana Parking Zone and the East Parking Zone would cause administrative problems in the Finance Office and could require additional staff during peak periods. She added that the proposed system is expected to result in more errors in parking correctly, more complaints, and more refunds.

Assistant Police Chief Charles Gordon expressed concerns of his department relating to enforcement of the proposed ordinance. He agreed that the Leal School parking permit should be clearly

defined for use east of Orchard Street. Mr. Gordon said the proposed ordinance provides for five different permits with varying enforcement restrictions and times of enforcement. He said the parking system is becoming complicated and difficult for meter patrol officers to distinguish the differences in permits.

Noting that the fines for restricted parking and prohibited parking are the same, Mr. Gordon said the original fine structure for violations was established in consideration of the degree of seriousness. Restricted parking is generally regarded as a minor violation of a local ordinance, prohibited parking as a violation of a state statute, a more serious offense.

Mr. Singer pointed out that it has been five or six years since the fees and fines have been adjusted to reflect inflation. He said the result is that the area is getting more crowded and it is becoming impossible to find parking space between Busey and Lincoln. He suggested that action on this item be sent to the March 8, 1993 Committee on Administration and Finance meeting for further consideration.

North Campus Parking Meters

Mr. Gray noted a change in the proposed ordinance regarding temporary removal of parking meters in the north campus area. He said the change allows more versatility for the Director of Public Works in implementing parking studies.

Mr. Smyth moved to send to Council An Ordinance Amending The Urbana Local Traffic Ordinance, As Amended, Concerning The Temporary Removal Of Parking Meters In The North Campus Area. The motion was seconded by Mr. Singer and carried by a voice vote.

Adjournment

There being no further business to come before the Committee, Chairman Pollock declared the meeting adjourned at 9:54 p.m.

Respectfully Submitted,

Sharon Menges, Secretary

*This meeting was tape recorded

**This meeting was broadcast on cable television

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