



## DEPARTMENT OF COMMUNITY DEVELOPMENT SERVICES

*Grants Management Division*

### **m e m o r a n d u m**

**TO:** Mayor Laurel Lunt Prussing

**FROM:** Elizabeth H. Tyler, AICP, Director, Community Development Services

**DATE:** October 4, 2007

**SUBJECT: A RESOLUTION APPROVING AN AMENDMENT TO THE CITY OF URBANA AND URBANA HOME CONSORTIUM FY 2005-2009 CONSOLIDATED PLAN**

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### **Description**

On the agenda of the October 8, 2007 meeting of the Urbana City Council Committee of the Whole is a RESOLUTION APPROVING AN AMENDMENT TO THE CITY OF URBANA AND URBANA HOME CONSORTIUM FY 2005-2009 CONSOLIDATED PLAN. The Amendment to the FY 2005-2009 Consolidated Plan is needed in order to ensure that the Plan is updated to include newly required information by the Department of Housing and Urban Development.

### **Issues**

The issue is whether the Urbana City Council should approve the Resolution.

### **Background**

In May of 2005, the City of Urbana and Urbana HOME Consortium submitted its five year Consolidated Plan to the Department of Housing and Urban Development (HUD). The Consolidated Plan provides the five-year goals and strategies for the use of CDBG and HOME entitlement funding received from HUD annually. HUD publishes regular notices concerning regulatory updates and new requirements regarding information that is to be included in a grantee's Consolidated Plan.

In a recent review of the City of Urbana and Urbana HOME Consortium Consolidated Plan for FY 2005-2009, staff discovered that the Plan did not contain required language on addressing the housing needs of victims of domestic violence, specifically victims of dating violence, sexual assault and stalking. Although the City has provided services to victims of domestic violence for many years, the Consolidated Plan did not specify a strategy regarding the victims of date violence, sexual assault and stalking. Consequently, the subject Consolidated Plan needs to be amended to include the necessary text and updated tables in this regard.

Although the change is minor, the public input process provided for in the Consolidated Plan calls for the proposed amendment to be made available for public review and comment. The amendment was made available for public comment for a period of thirty (30) days beginning on September 7, 2007 with a notice that was published on the City's website. A public hearing regarding the proposed amendment was held on September 20, 2007. Public comment that was received during the hearing was that any support given to agencies that provide services to victims of domestic violence is welcomed and encouraged.

The proposed amendment was reviewed by the Urbana Community Development Commission at its September 25, 2007 regular meeting. During the meeting, Tami Tunnell, Executive Director of A Woman's Place, stated that the City has a long history of supporting agencies that provide services to victims of domestic violence. However, it was good to see the inclusion of specific language regarding the strategy to assist these agencies in the proposed amendment to the Consolidated Plan.

The HUD deadline for amending the Consolidated Plan to include the information regarding Victims of Domestic Violence is October 30, 2007. If the Committee of the Whole forwards the Resolution to the City Council for final approval at its October 15, 2007 meeting, the amendment will be submitted to HUD by the October 30, 2007 deadline.

## **Options**

1. Approve the Resolution Approving an Amendment to the City of Urbana and Urbana Home Consortium FY 2005-2009 Consolidated Plan
2. Approve the Resolution and Amendment, with changes.
3. Do not approve the Resolution.

## **Fiscal Impact**

There is no fiscal impact associated with the proposed Amendment to the FY 2005-2009 Consolidated Plan. Funds to agencies that provide services to victims of domestic violence are allocated in June of each year through the Consolidated Social Service Funding process.

## **Recommendation**

The Community Development Commission voted unanimously to forward the Amendment to the City of Urbana and Urbana HOME Consortium FY 2005-2009 Consolidated Plan to the Urbana City Council with a recommendation for approval. Staff recommends that the Resolution approving the amendment be approved.

Prepared By: \_\_\_\_\_

**Kelly S. Hartford**  
**Grant Coordinator**

Attachments:

RESOLUTION TO APPROVE AN AMENDMENT TO THE CITY OF URBANA AND  
CHAMPAIGN/URBANA/CHAMPAIGN COUNTY URBANA HOME CONSORTIUM  
FY 2005-2009 CONSOLIDATED PLAN

AMENDMENT TO THE CITY OF URBANA AND CHAMPAIGN/URBANA/CHAMPAIGN  
COUNTY URBANA HOME CONSORTIUM FY 2005-2009 CONSOLIDATED PLAN

RESOLUTION NO. 2007-10-021R

A RESOLUTION APPROVING AN AMENDMENT TO THE CITY OF URBANA AND  
CHAMPAIGN/URBANA/CHAMPAIGN COUNTY URBANA HOME CONSORTIUM  
FY 2005-2009 CONSOLIDATED PLAN

WHEREAS, the City of Urbana has been designated lead entity for the Urbana HOME Consortium in accordance with the Cranston-Gonzales National Affordable Housing Act of 1990, as amended; and

WHEREAS, on May 6, 2005 the Urbana City Council adopted the *CITY OF URBANA AND CHAMPAIGN/URBANA/CHAMPAIGN COUNTY URBANA HOME CONSORTIUM CONSOLIDATED PLAN FOR PROGRAM YEARS 2005-2009*; and

WHEREAS, the Department of Housing and Urban Development subsequently approved the *CITY OF URBANA AND CHAMPAIGN/URBANA/CHAMPAIGN COUNTY URBANA HOME CONSORTIUM CONSOLIDATED PLAN FOR PROGRAM YEARS 2005-2009*; and

WHEREAS, the City Council now finds it necessary and appropriate to amend the *CITY OF URBANA AND CHAMPAIGN/URBANA/CHAMPAIGN COUNTY URBANA HOME CONSORTIUM CONSOLIDATED PLAN FOR PROGRAM YEARS 2005-2009*.

NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF URBANA, ILLINOIS, as follows:

Section 1. That an amendment to the *CITY OF URBANA AND CHAMPAIGN/URBANA/CHAMPAIGN COUNTY URBANA HOME CONSORTIUM FY 2005-2009 CONSOLIDATED PLAN*, in substantially the form as attached hereto and incorporated herein by reference, is hereby approved.

Section 2. That the Mayor is hereby designated as the authorized representative of the City of Urbana to take any action necessary in conjunction with said Consolidated Plan amendments including submittal of said amendments to HUD.

PASSED by the City Council this \_\_\_\_\_ day of \_\_\_\_\_,  
\_\_\_\_\_.

AYES:

NAYS:

ABSTAINS:

\_\_\_\_\_  
Phyllis D. Clark, City Clerk

APPROVED by the Mayor this \_\_\_\_\_ day of \_\_\_\_\_,  
\_\_\_\_\_.

\_\_\_\_\_  
Laurel Lunt Prussing, Mayor

## **PROPOSED AMENDMENT TO FY 2005-2009 CONSOLIDATED PLAN**

The City of Urbana and the Urbana HOME Consortium is proposing an amendment to the *City of Urbana & Champaign/Urbana/Champaign County HOME Consortium FY 2005-2009 Consolidated Plan* to include new local regulatory provisions. The amendment to the Consolidated Plan expands our non-homeless special needs services to include the housing needs of victims of domestic violence. The City of Urbana has provided funding to the local domestic violence shelter, A Woman's Place, for many years, through the Consolidated Social Services Funding pool. This amendment will now be documented in the FY 2005-2009 Consolidated Plan.

Attached are the updates that are being proposed: The Table on page 70 of the Consolidated Plan is updated to include victims of domestic violence. The Section on page 89 includes information regarding the housing needs of victims of domestic violence. The Table on page 90 also includes information regarding victims of domestic violence.

**Table 1A  
Homeless and Special Needs Populations**

**Continuum of Care: Housing Gap Analysis Chart**

		Current Inventory	Under Development	Unmet Need/ Gap
<b>Individuals</b>				
<b>Example</b>	<b>Emergency Shelter</b>	<b>100</b>	<b>40</b>	<b>26</b>
<b>Beds</b>	Emergency Shelter	35	0	52
	Transitional Housing	196	0	31
	Permanent Supportive Housing	90	11	52
	<b>Total</b>	<b>321</b>	<b>11</b>	<b>135</b>
<b>Persons in Families With Children</b>				
<b>Beds</b>	Emergency Shelter	23	0	11
	Transitional Housing	138	16	9
	Permanent Supportive Housing	46	0	50
	<b>Total</b>	<b>207</b>	<b>16</b>	<b>70</b>

**Continuum of Care: Homeless Population and Subpopulations Chart**

<b>Part 1: Homeless Population</b>	<b>Sheltered</b>		<b>Unsheltered</b>	<b>Total</b>
	<b>Emergency</b>	<b>Transitional</b>		
Number of Families with Children (Family Households):				
1. Number of Persons in Families with Children	37	145	0	182
2. Number of Single Individuals and Persons in Households without children	31	82	13	126
<b>(Add Lines Numbered 1 &amp; 2 Total Persons)</b>	<b>68</b>	<b>227</b>	<b>13</b>	<b>308</b>
<b>Part 2: Homeless Subpopulations</b>	<b>Sheltered</b>		<b>Unsheltered</b>	<b>Total</b>
a. Chronically Homeless	6		2	8
b. Seriously Mentally Ill	35			
c. Chronic Substance Abuse	54			
d. Veterans	15			
e. Persons with HIV/AIDS	1			
f. Victims of Domestic Violence	15			
g. Unaccompanied Youth (Under 18)	0			

**3. Homeless Inventory (91.210(c))**

The following pages contain a number of HUD-prescribed tables from the 2005 Notice of Funding Availability submittal, which provide information concerning resources to address homelessness

facilities in Champaign County have done so. Many reasons have been offered for denial of service, including lack of space, young age of patient, and ill-prepared staff. A local training program is needed to prepare nursing facilities for persons with HIV/AIDS.

Many persons with HIV are fortunate to have families and friends as caregivers. Because the caregivers can easily become exhausted physically and emotionally, caregivers could benefit from availability of a respite care facility at which the patient could receive 24-hour care for a few days away from his or her regular caregiver(s). Existing hospice programs are unable to provide this service. In summary, non-homeless persons with supportive housing needs include the elderly and frail elderly, persons with mental illness and substance abuse, and the developmentally disabled. As the elderly population continues to grow and the demand for sheltered care increase, the current excess of nursing beds will disappear. At the most conservative of estimates an additional 85 units of housing for persons with severe mental illness are needed compared with 24 such units currently in place in Urbana. Creation of Safe Havens for populations with special needs would greatly reduce the burden on the existing system, particularly local emergency rooms. Approximately 100 additional supportive care units are needed for persons with developmental disabilities while an additional 31 halfway house beds for persons recovering from substance abuse are needed in Urbana-Champaign.

- The Following *Italicized* text is included as an Amendment to the Consolidated Plan -9/30/07)--

***Victims of Domestic Violence***

*Victims of domestic violence, including dating violence, sexual assault, and stalking are also considered a special needs group that needs assistance. National statistics show that family violence costs the nation from \$5 to \$10 billion annually in medical expenses, police and court costs, shelters and foster care, sick leave, absenteeism, and non-productivity (American Medical Association, 1992). Fifty Percent (50%) of homeless women and children are fleeing abuse (Ford Foundation, 1991).*

*To address the issue of homelessness in Champaign County, the local domestic violence provider, A Woman's Place, provides counseling, information, advocacy, and support to victims of domestic violence, dating violence, and stalking. The shelter houses women and children fleeing domestic abuse and sexual assault. Medical Advocates help with medical needs, including providing emergency room crisis intervention. Legal Advocates assist with issues of orders of protection (restraining orders) and prosecution of batterers. Walk-in Groups & Individual Counseling sessions are available whether or not one is a shelter resident. Most services are free of charge. Those afraid of leaving family pets in a violent home may access an emergency Pet Safety Program. Within their shelter, A Woman's Place provides transitional housing for women and their children. A Woman's Place is a member of the Urbana-Champaign Continuum of Care, and receives Supportive Housing Program funds from HUD through the NOFA process for the Homeless Families in Transition project, as well as funds from the City of Urbana through the Consolidated Social Service Funding pool. A Woman's Place also provides a staff person to the Village of Rantoul, to assist domestic violence victims who reside there. Rape Crisis Services, works with victims of sexual assault and is a sister agency to A Woman's Place, both of which are under the umbrella of A Woman's Fund.*

**Table 1B  
Non-Homeless Needs**

Grantee Name:				City of Urbana & Urbana HOME Consortium									
Non-Homeless Special Needs	Needs	Currently Available	GAP	5 Year Goals						Priority Need: H, M, L	Plan to Fund? Y N	Fund Source: CDBG, HOME, HOPWA, ESG, Other	
				Year 1	Year 2	Year 3	Year 4*	Year 5	Total				
Housing Needed	52. Elderly	1010	150	860	45	45	0	0	0	90	H	Y	CDBG
	53. Frail Elderly	500	40	460	14	14	0	0	0	28	H	Y	CDBG
	54. Persons w/ Severe Mental Illness	406	35	371	0	0	0	0	0	0	M	N	Other
	55. Developmentally Disabled	257	10	247	8	8	0	0	0	16	M	Y	CDBG
	56. Physically Disabled	1477	0	1477	8	8	0	0	0	16	H	Y	CDBG
	57. Alcohol/Other Drug Addicted	400	30	370	0	0	0	0	0	0	M	N	Other



	58. Persons w/ HIV/AIDS & their families	56	10	46	0	0	0	0	0	0	M	N	Other
	59. Public Housing Residents	610	100	510	12	12	0	0	0	24	H	N	HOME
	60. <i>Victims of Domestic Violence</i>	388	15	373	0	15	0	0	0	15			Other
	<b>Total</b>	<b>5104</b>	<b>390</b>	<b>4714</b>	<b>87</b>	<b>102</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>189</b>			
Supportive Services Needed	61. Elderly	4033	200	3833	710	710	0	0	0	1420	H	Y	CDBG
	62. Frail Elderly	1000	49	951	60	60	0	0	0	120	H	Y	CDBG
	63. Persons w/ Severe Mental Illness	2044	80	1964	20	20	0	0	0	40	M	Y	CDBG
	64. Developmentally Disabled	900	75	825	8	8	0	0	0	16	M	Y	CDBG
	65. Physically Disabled	5000	200	4800	0	0	0	0	0	0	H	N	Other
	66. Alcohol/Other Drug Addicted	1331	300	1031	0	0	0	0	0	0	M	N	Other
	67. Persons w/ HIV/AIDS & their families	64	4	60	0	0	0	0	0	0	M	N	Other
	68. Public Housing Residents	1816	56	1766	0	0	0	0	0	0	H	N	Other
	69. <i>Victims of Domestic Violence</i>	388	15	373	0	15	0	0	0	15	M	N	Other
	<b>Total</b>	<b>16476</b>	<b>979</b>	<b>15497</b>	<b>798</b>	<b>813</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1611</b>			

## Special Needs Goals and Strategies

**Goal:** Support community efforts to provide services and training for low- and moderate-income residents.

**Strategy:** Encourage appropriate area social service agencies to provide additional economic assistance for persons who pay out-of-pocket expenses for medical and psychological services, perhaps by developing a centralized process to contact pharmaceutical companies with requests for donations of medicines.

**Strategy:** Encourage appropriate area social service agencies to expand recreational, educational, and cultural opportunities and alternatives for very low-income youth and young adults

**Strategy:** Support expansion of job-training programs for low-income individuals by area social service agencies, and encourage them to conduct a review of all available programs to determine if they meet current need.

**Strategy:** Support area providers such as the Senior Services Division of Champaign County Regional Planning Commission and Family Service of Champaign County in their efforts to provide supportive services to low-income elderly persons residing in Urbana.

**Strategy:** Support efforts by local service providers to area youth to increase supportive services available to at-risk youth.

**Strategy:** Encourage existing childcare facilities to expand services to late night/overnight and weekend hours.

**Strategy:** Support development of a program(s) by areas agencies to provide transitional housing services and/or foster care to teen parents of young children.

**Strategy:** Encourage current and newly created companies to hire low-income persons by providing public incentives linked directly to hiring local residents.

**Strategy:** *Support agencies that provide services to victims of domestic violence.*